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for a changing world

# Time-of-Use Rates

## Methods, Experience, Results

Utah Public Service Commission  
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The Regulatory Assistance Project (RAP)<sup>®</sup>

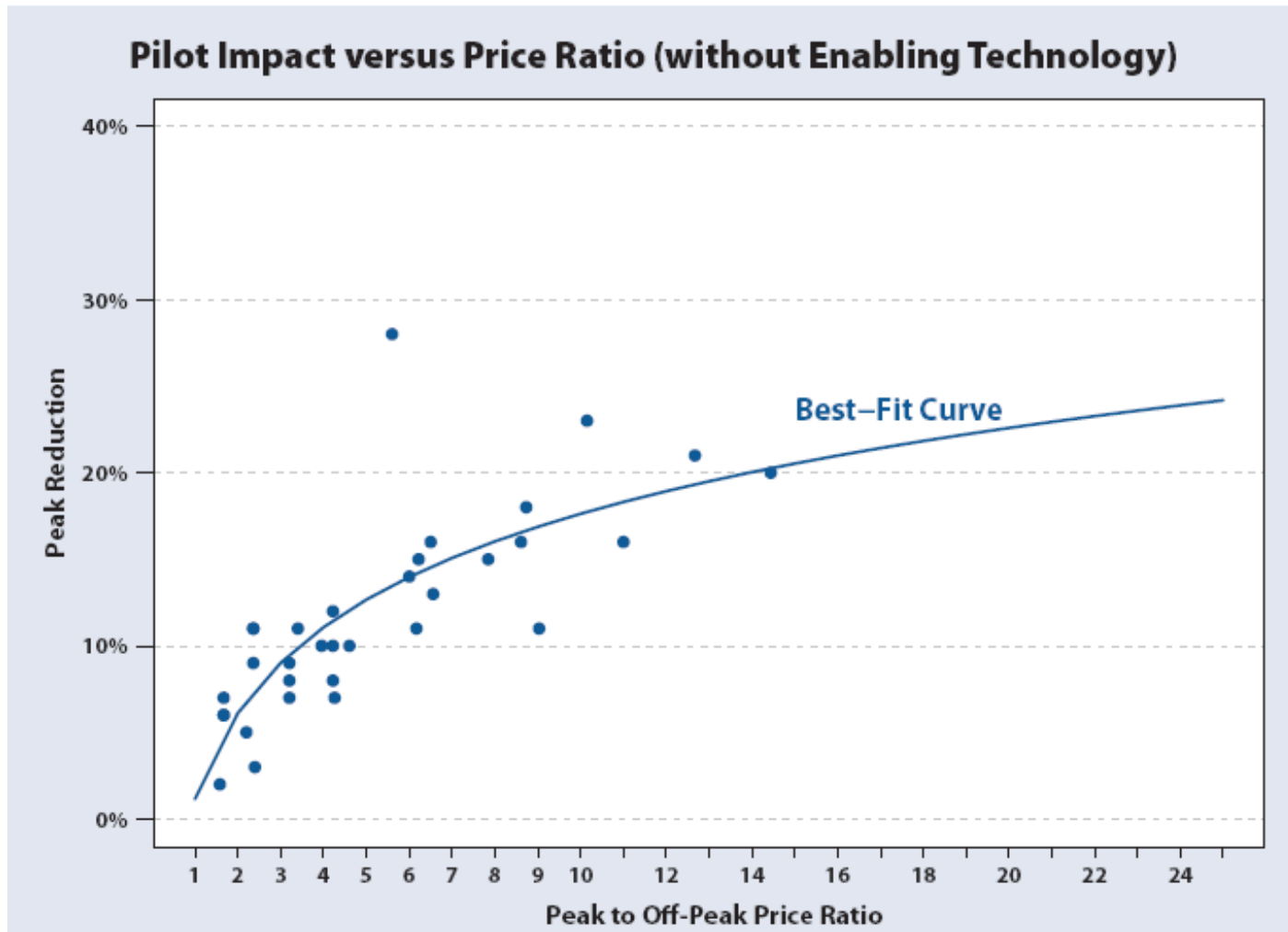
# Agenda

- Why Consider TOU Rates
- Types of TOU Rates (with and without AMI)
- How to Select TOU Periods
- Expected Uptake and Results
- Incorporating TOU with Inclining Blocks
- Peak Time Rebates: An Alternative
- Communicating with Consumers
- Thinking Ahead: California and Hawaii

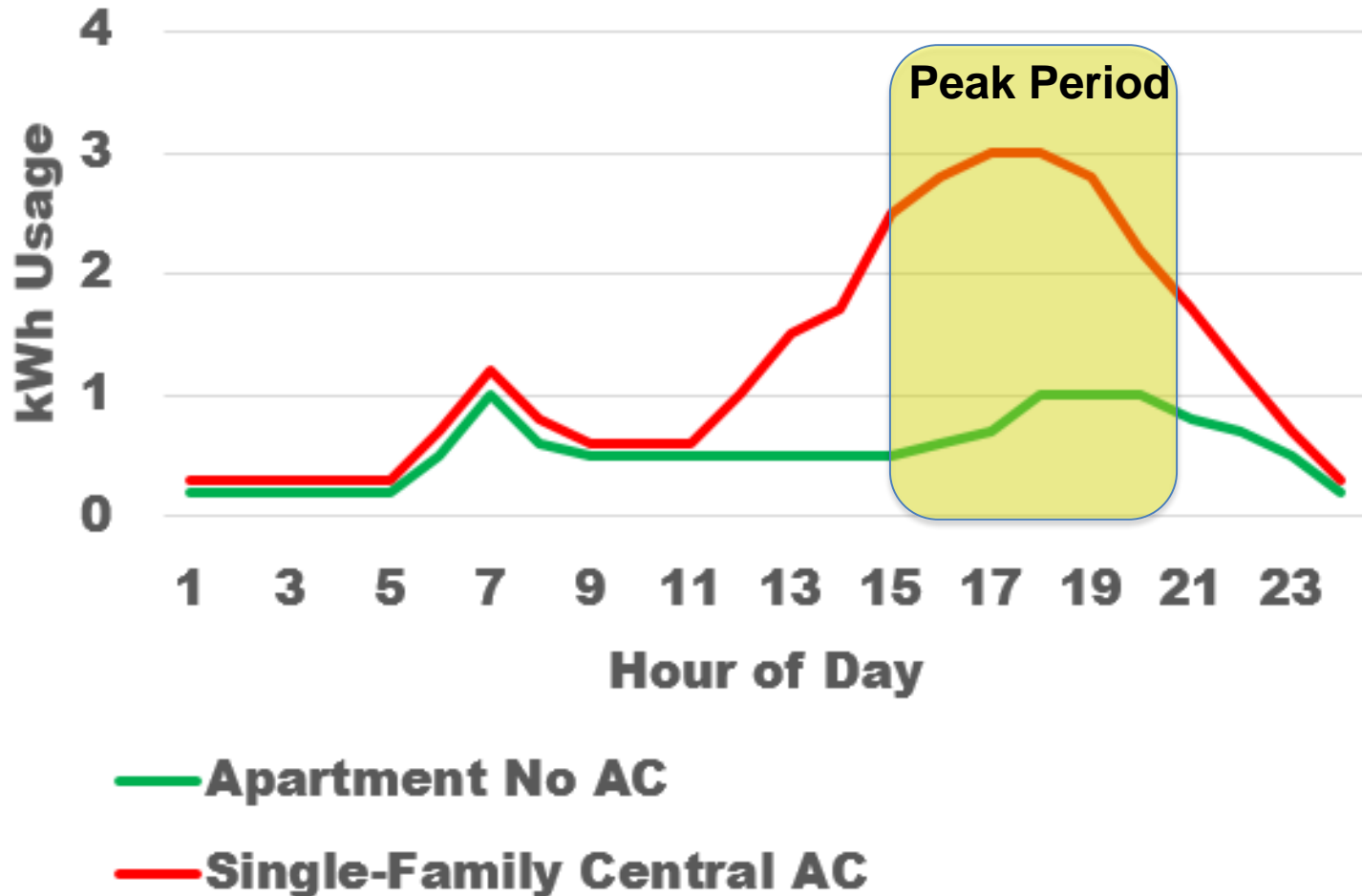
# Why Consider TOU?

- Peak load (and cost) reduction
- Equity between customers
- Equitable treatment of solar
  - Reduction of load during high-cost hours
  - Augmentation of load during high-output

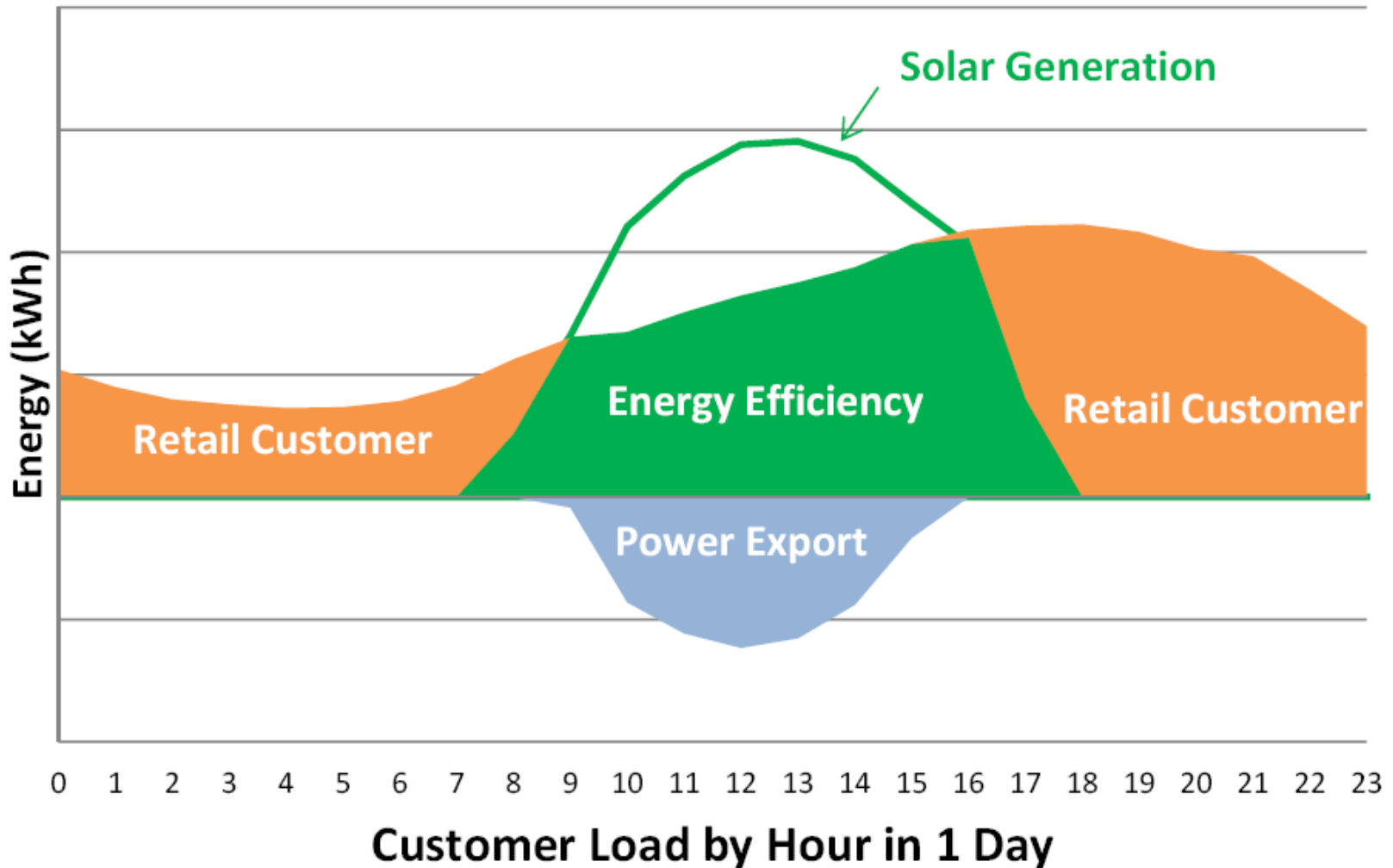
# Peak Load Reduction



# Equity Between Customers



# Equitable Treatment of Solar



# Types of TOU Rates

- Simple Two-Period Rates
- Three-Period Rates
- Three-Period Seasonal Rates
- Critical Peak Pricing (CPP)
- Real-Time Pricing (RTP)
- *Alternative: Peak-Time Rebates (PTR)*

# Example Two-Period Rate

## Jacksonville, FL

		Standard	Optional TOU
<b>Customer Charge</b>	\$/month	\$7.34	\$7.34
<b>Energy Charge</b>	\$/kWh		
On-Peak		\$0.1072	\$0.2156
Off-Peak		\$0.1072	\$0.0628

# Example Three-Period Rate Arizona Public Service

## June – August Billing Cycles (Super Peak Summer)

\$0.46517 per kWh during Super-Peak hours, plus  
\$0.24477 per kWh during On-Peak hours, plus  
\$0.05517 per kWh during Off-Peak hours

Super Peak: 3 – 6 PM  
On-Peak: 12 – 3 PM and 6 – 7 PM

# Example Seasonal Three-Period Seasonal Rate Southern California Edison

	<b>Summer</b>	<b>Winter</b>
<b>Customer Charge</b>	<b>\$0.94</b>	<b>\$0.94</b>
<b>On-Peak</b>	<b>\$0.436</b>	<b>\$0.336</b>
<b>Shoulder</b>	<b>\$0.286</b>	<b>\$0.282</b>
<b>Off-Peak</b>	<b>\$0.131</b>	<b>\$0.135</b>

# Example Critical Peak Rate Oklahoma Gas and Electric

		<b>Summer</b>
<b>Customer Charge</b>		<b>\$13.00</b>
<b>Off-Peak</b>		<b>\$0.044</b>
<b>On-Peak</b>		<b>\$0.160</b>
<b>Critical Peak</b>		<b>\$0.400</b>
<b>Critical: Maximum 80 hours per year</b>		
<b>On-Peak: 2 - 7 PM Monday - Friday</b>		

# Example Critical Peak Rider Arizona Public Service

## RATES

A. Critical Peak Price \$ 0.250000 per kWh

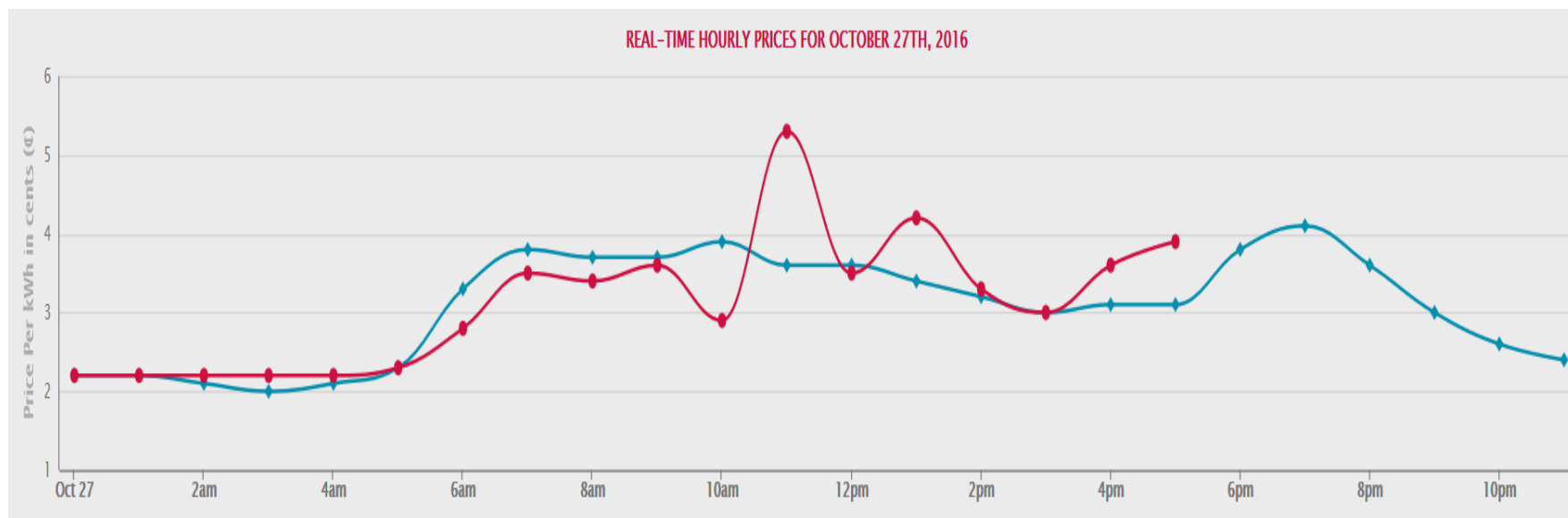
Critical Peak Price applies to KWh usage during a CPP Event.

B. Energy Discount

All residential customers \$ (0.012143) per kWh

# Real-Time Pricing Commonwealth Edison

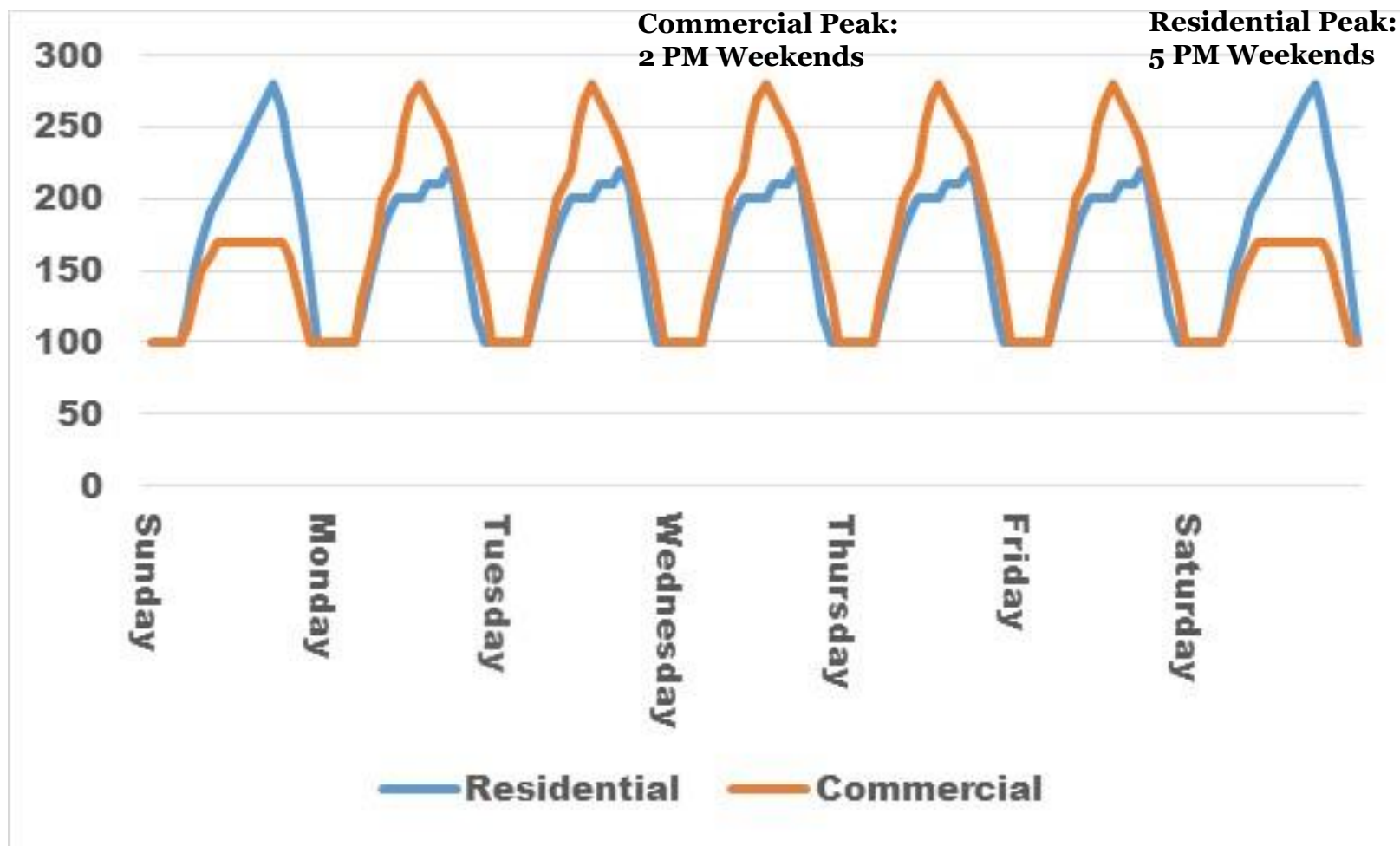
- Customer Charge
- Distribution Charge
- “Personal Capacity Charge”
- Hourly Energy Charge



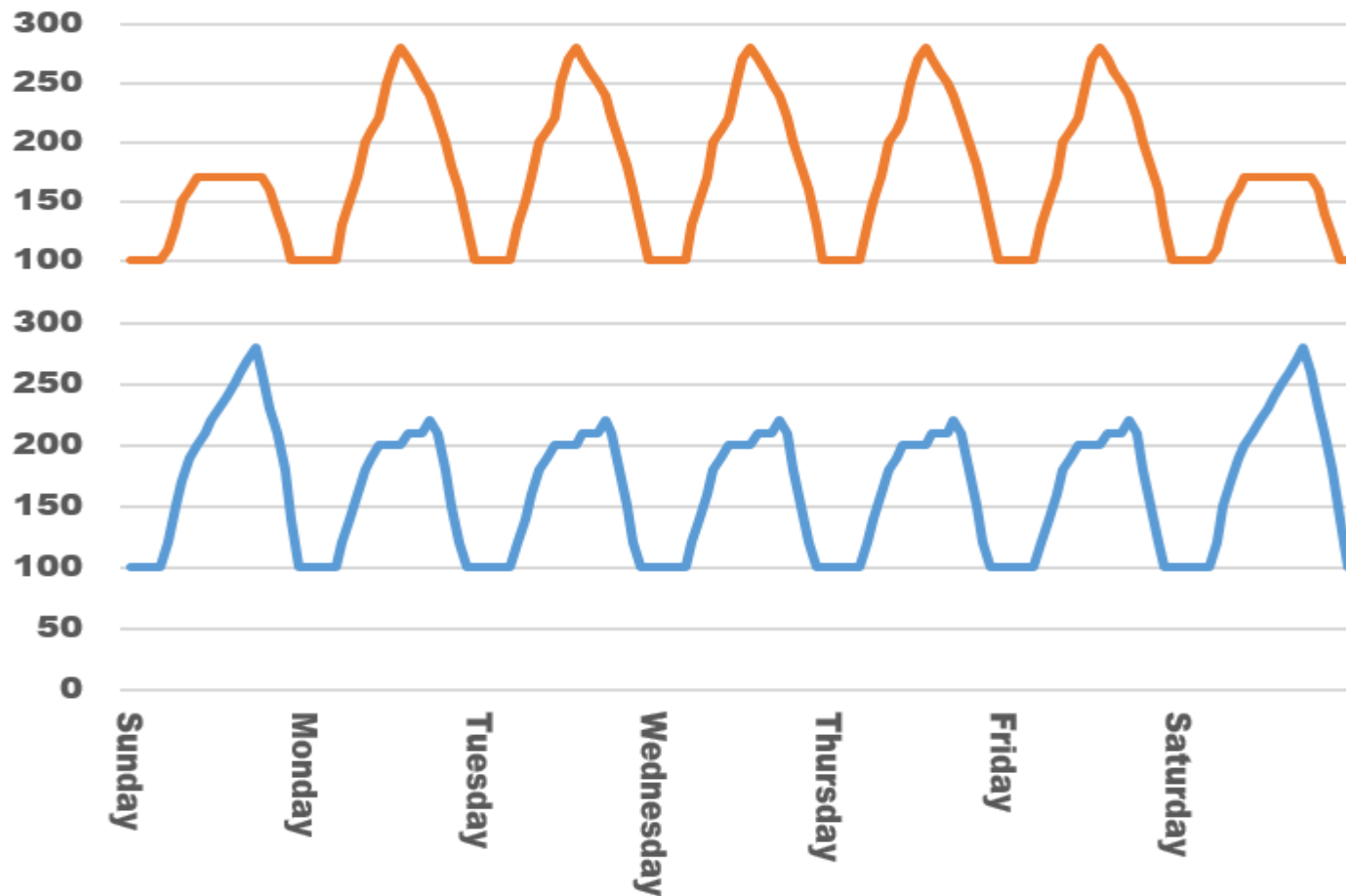
# Choosing TOU Periods

- System Dispatch Characteristics
- Current Load Shape
- Projected Future Load Shape
- Integrated Resource Plan
- Market Price Data

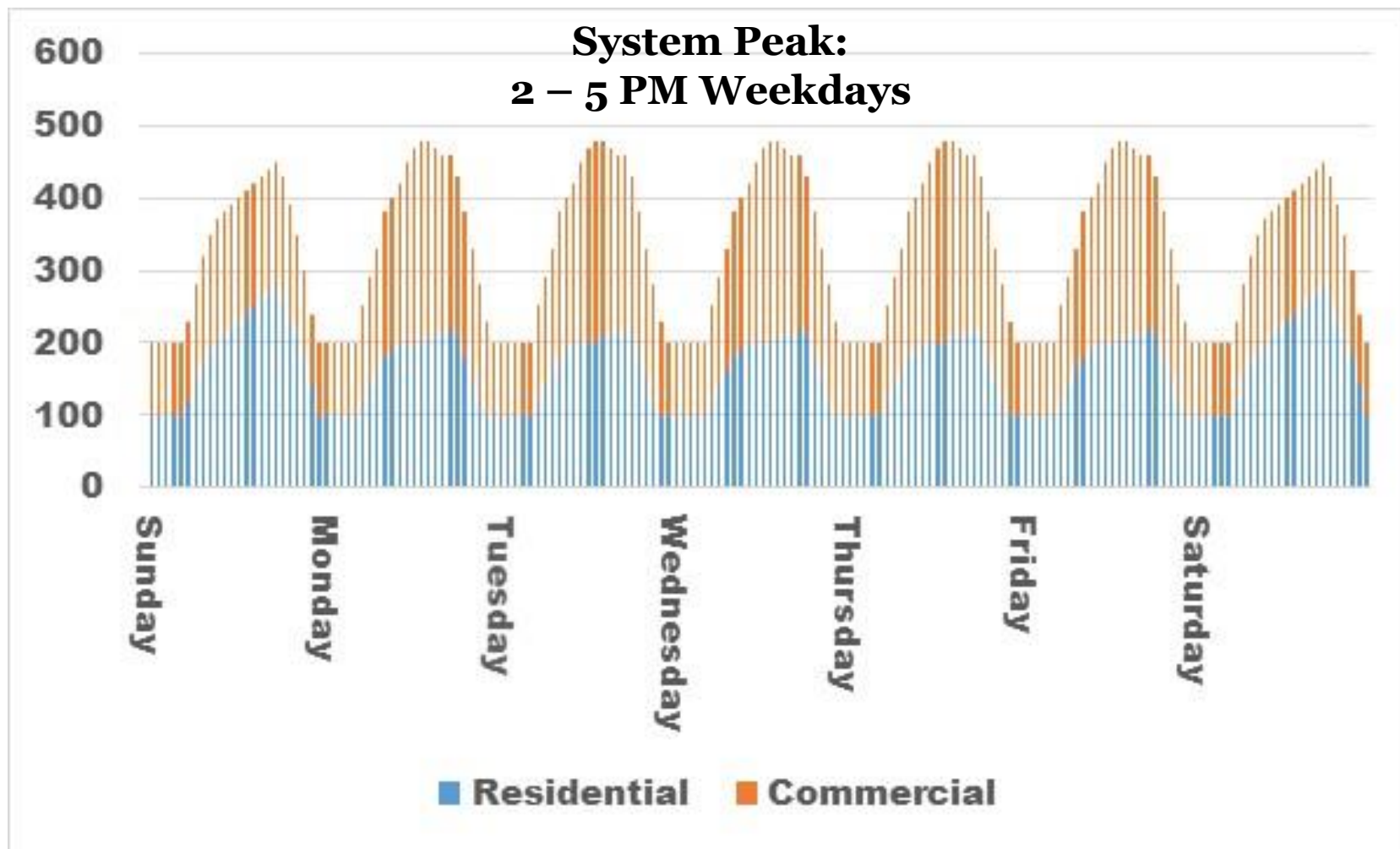
# Different Classes and Circuits Peak at Different Times



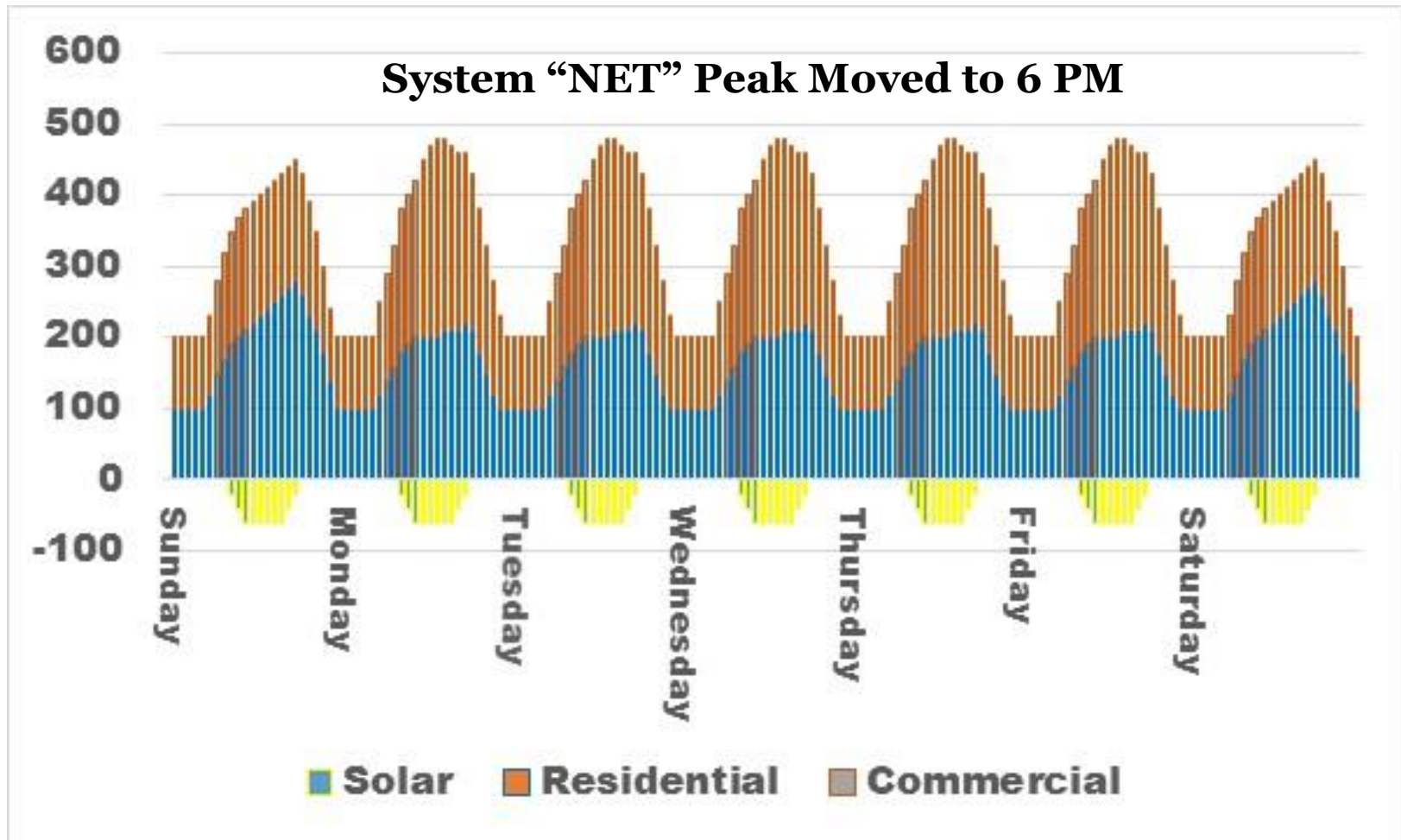
# Class Demands May Drive Distribution Capacity Requirements



# System Peak Drives Power Supply Costs



# Solar Can Change This



# Possible Result: Different TOU Periods for Different Classes

Residential:

Monday – Sunday  
3 PM – 8 PM

Commercial:

Monday – Friday  
1 PM – 6 PM

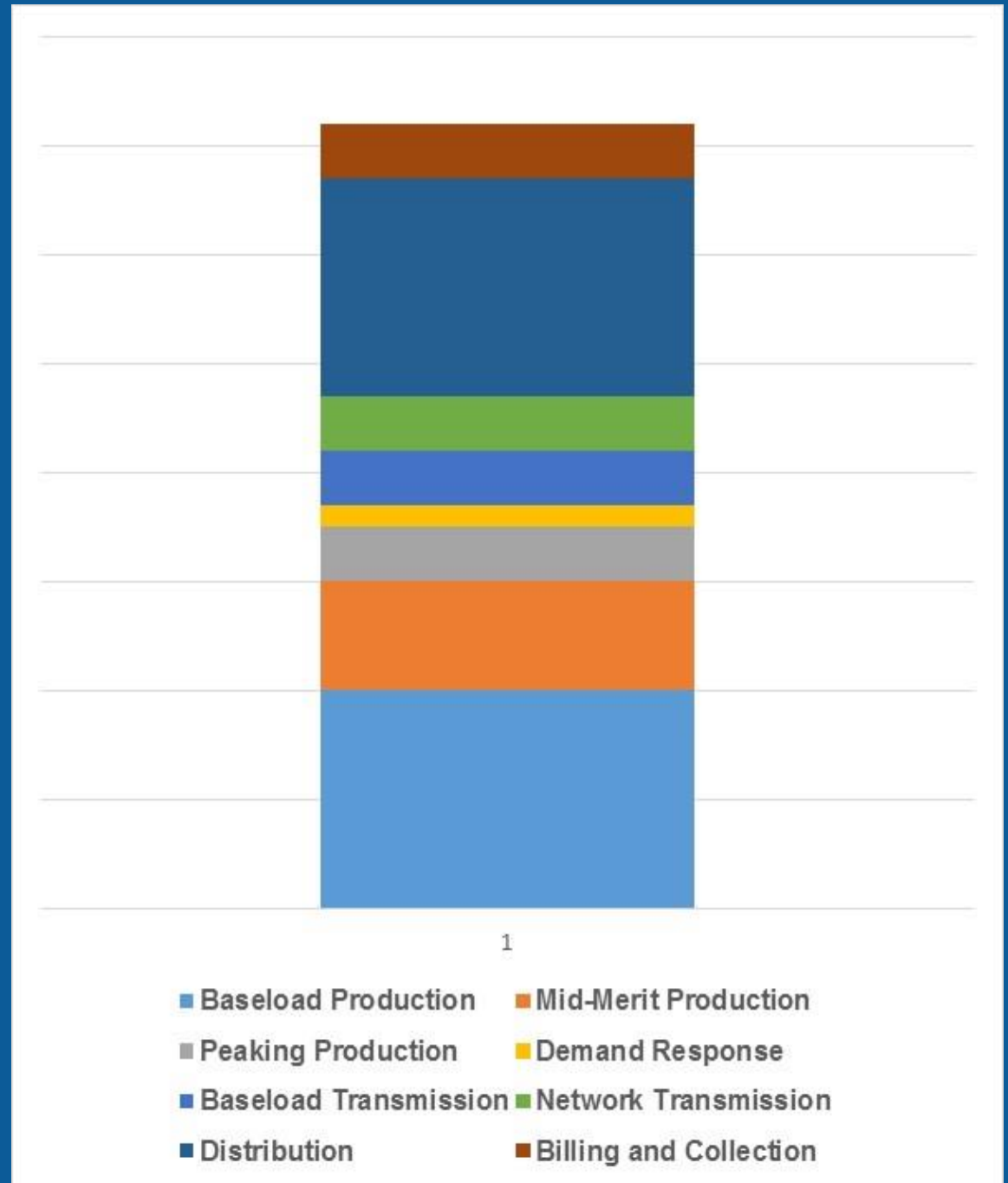
# How Long Should the On-Peak Period Be?

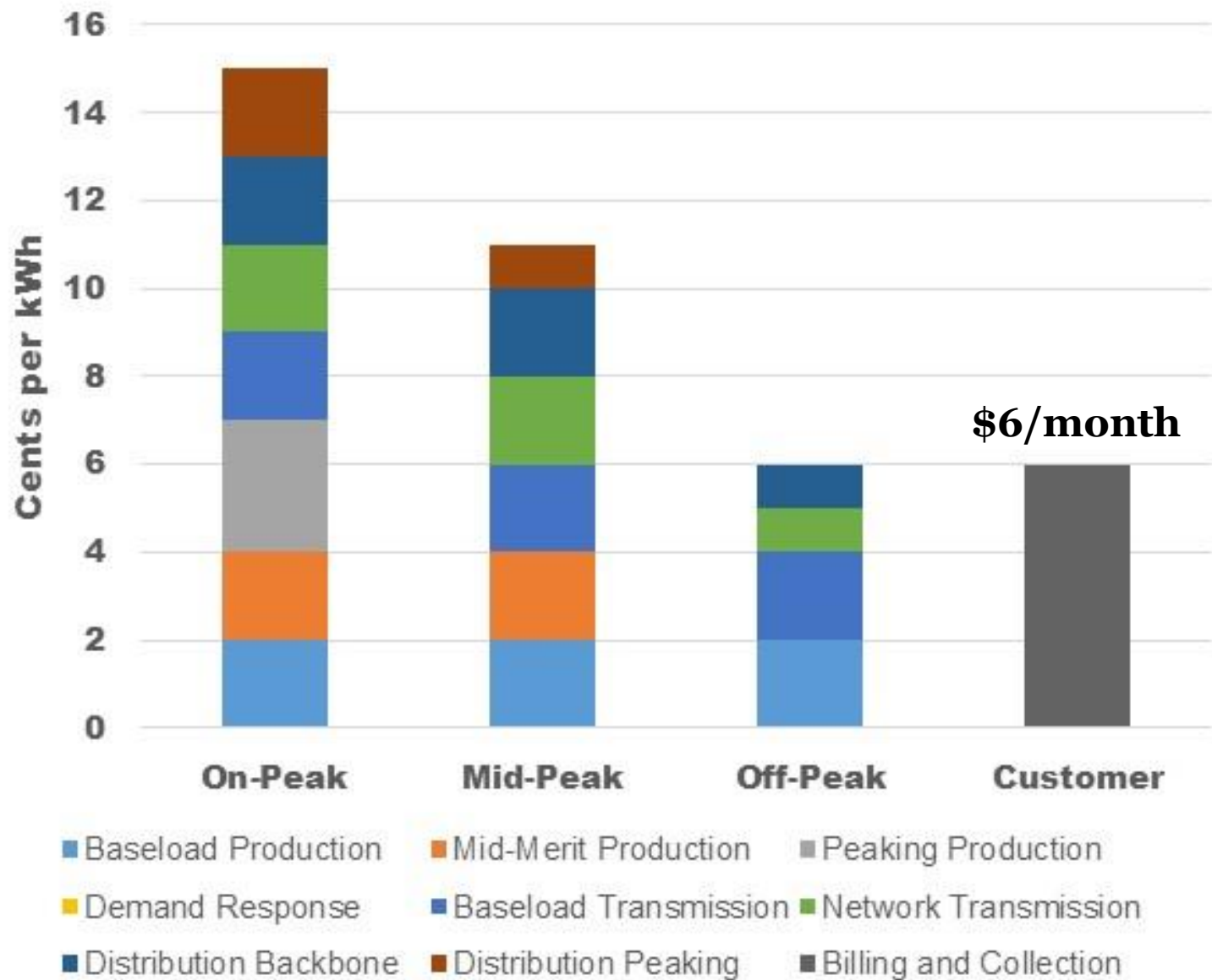
- Evidence is that 3 hours is the longest that people can defer without significant impact.
- Example: SRP EZ-3 Rate
  - Peak Period is 3 PM – 8 PM
  - Each customer chooses 3 hour slot
  - All customers are in the 5-6 PM slot

# Assigning Costs to Periods Based on System Utilization in Periods

Off-Peak	Baseload Generation, Transmission, Distribution
Mid-Peak	Intermediate Generation, Transmission, Distribution
On-Peak	Peaking Generation, Distribution
Critical Peak	Demand Response

# Functionalized System Costs





# Expected Results

- Lower loads during peak hours
- Higher loads during off-peak hours
- Value proposition for:
  - Load management technology
  - Consumer engagement
  - Customer-based storage

# Demand Charges

- Historically used for Commercial and Industrial customers
- NOT used for small commercial or residential due to high diversity.
- Non-Coincident Peak (**NCP**):
  - **\$/kW measured at any hour**
- Coincident Peak (**CP**):
  - **\$/kW measured 3 PM – 7 PM ONLY**

# What Rate Form Is Most Effective at Tracking Capacity-Related Costs

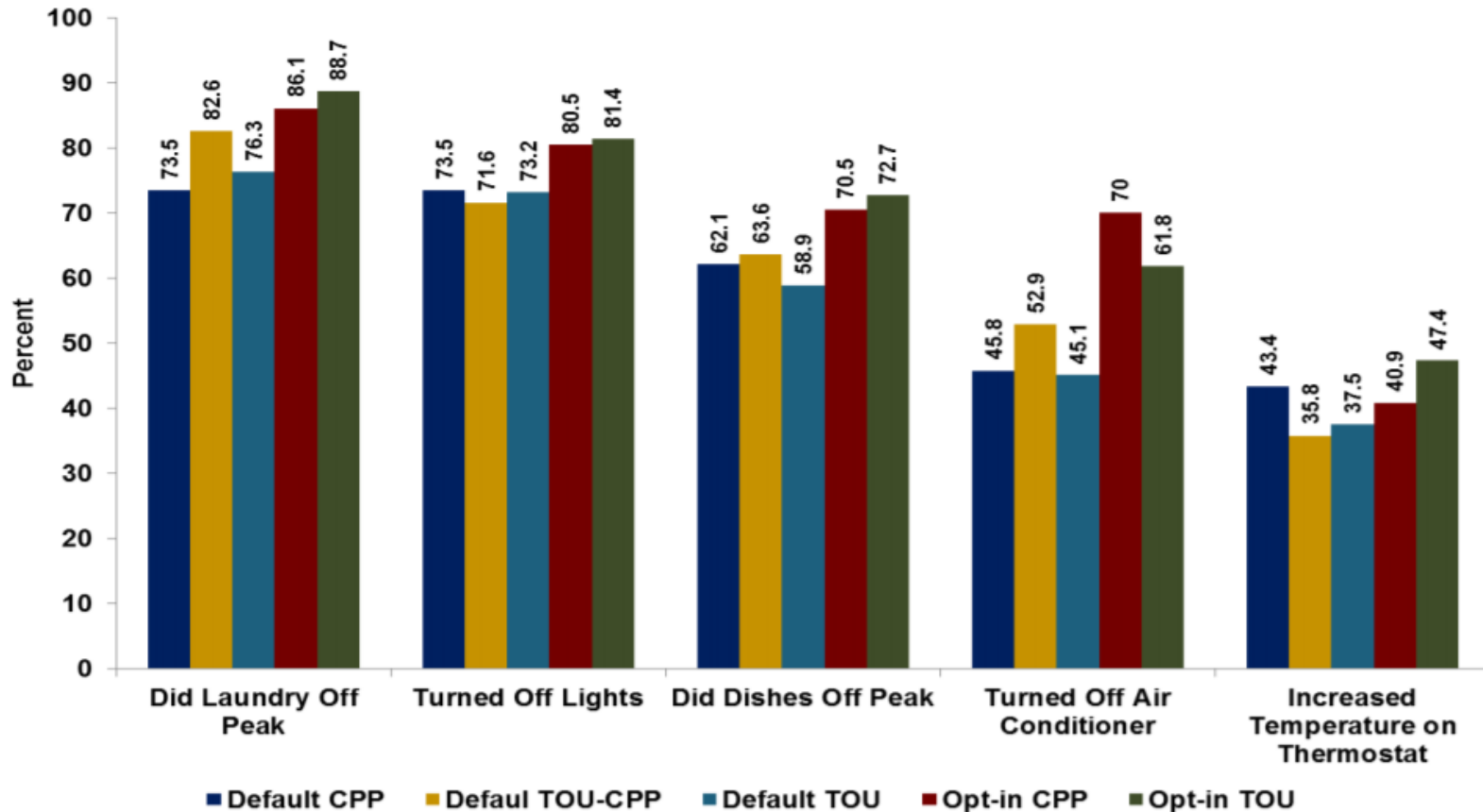
**Exhibit 3. Garfield and Lovejoy Criteria and Alternative Rate Forms**

Garfield and Lovejoy Criteria	CP Demand Charge	NCP Demand Charge	TOU Energy Charge
All customers should contribute to the recovery of capacity costs.	N	Y	Y
The longer the period of time that customers pre-empt the use of capacity, the more they should pay for the use of that capacity.	N	N	Y
Any service making exclusive use of capacity should be assigned 100% of the relevant cost.	Y	N	Y
The allocation of capacity costs should change gradually with changes in the pattern of usage.	N	N	Y
Allocation of costs to one class should not be affected by how remaining costs are allocated to other classes.	N	N	Y
More demand costs should be allocated to usage on-peak than off-peak.	Y	N	Y
Interruptible service should be allocated less capacity costs, but still contribute something.	Y	N	Y

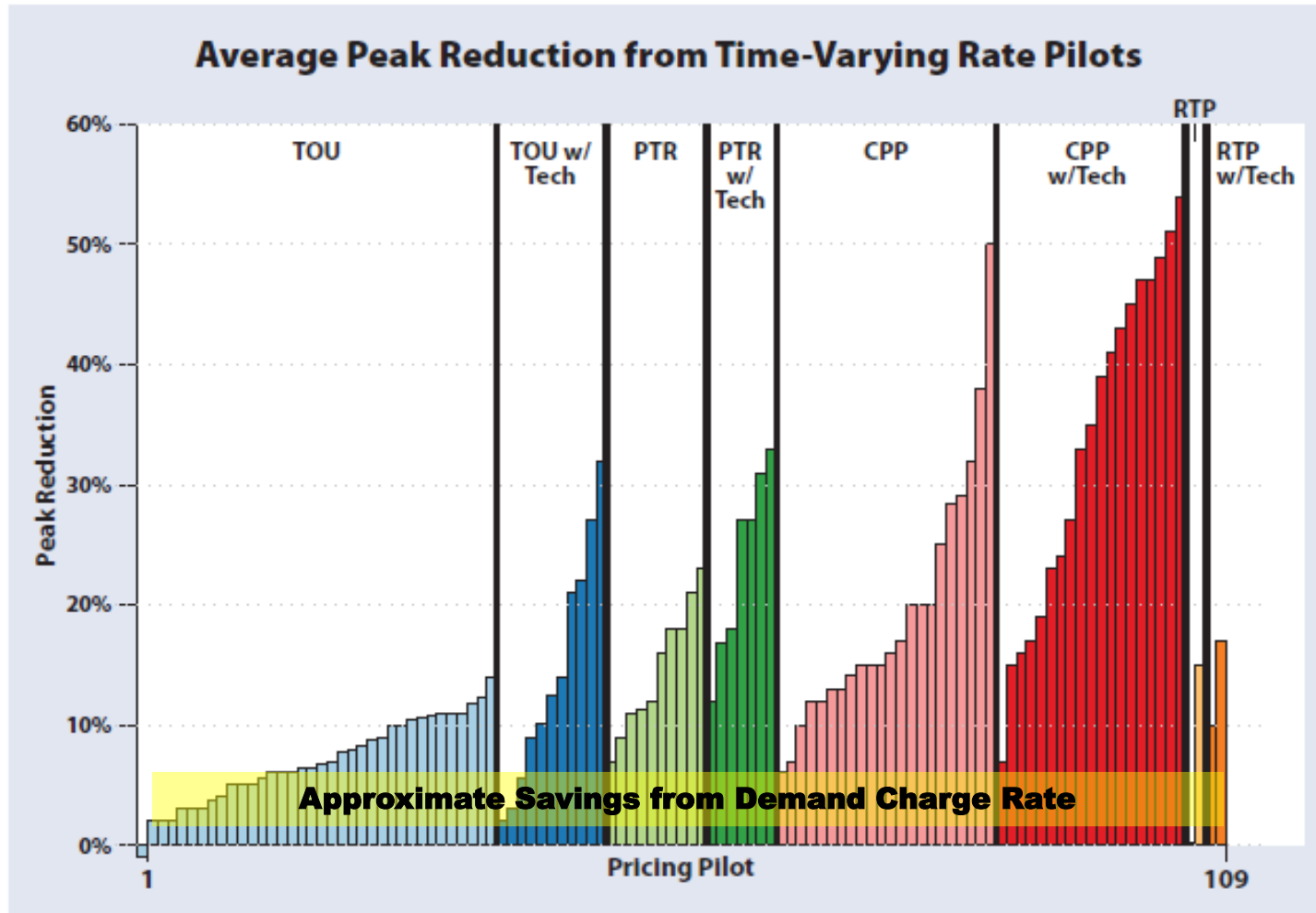
# Impact of Different Rate Forms On kWh Usage and Peak Demand

	Peak Demand	Total kWh
<b>Flat Rate \$5/mo + \$.12/kWh</b>	<b>Baseline</b>	<b>Baseline</b>
<b>Inclining Block</b>	▼ 5% -10%	▼ 5% -10%
<b>High Fixed Charge</b>	▲ 5% - 10%	▲ 5% - 10%
<b>NCP Demand Charge</b>	▼ 1% -2%	▲ 5% - 10%
<b>CP Demand Charge</b>	▼ 5% -10%	▲ 5% - 10%
<b>TOU Rate</b>	▼ 10% -20%	Little Change
<b>Critical Peak Rate</b>	▼ 20% - 30%	Little Change
<b>TOU + Inclining Block</b>	▼ 15% - 30%	▼ 5% -10%
<b>Critical + Inclining Block</b>	▼ 25% - 35%	▼ 5% -10%

# SMUD: Customers Actually Do Things



# TOU and Critical Peak Pricing Works



# Current Rocky Mountain Power Rate (Summer)

## **Energy Charge:**

**Billing Months** - May through September inclusive

8.8498¢ per kWh first 400 kWh

11.5429¢ per kWh next 600 kWh

14.4508¢ per kWh all additional kWh

# Incorporating TOU with Inclining Blocks Is Not Difficult

## Energy Charge:

**Billing Months** - May through September inclusive

8.8498¢ per kWh first 400 kWh

11.5429¢ per kWh next 600 kWh

14.4508¢ per kWh all additional kWh

## TOU Overlay:

**On-Peak Surcharge:**      **\$.05/kWh**

**Off-Peak Discount:**      **\$.05/kWh**

# Peak-Time Rebates

- Targeted at key critical peak hours
- Events announced
- Customer usage during event compared to a baseline usage for that customer.
- Credit applied for reduced usage

**NO surcharge applied for increased usage**

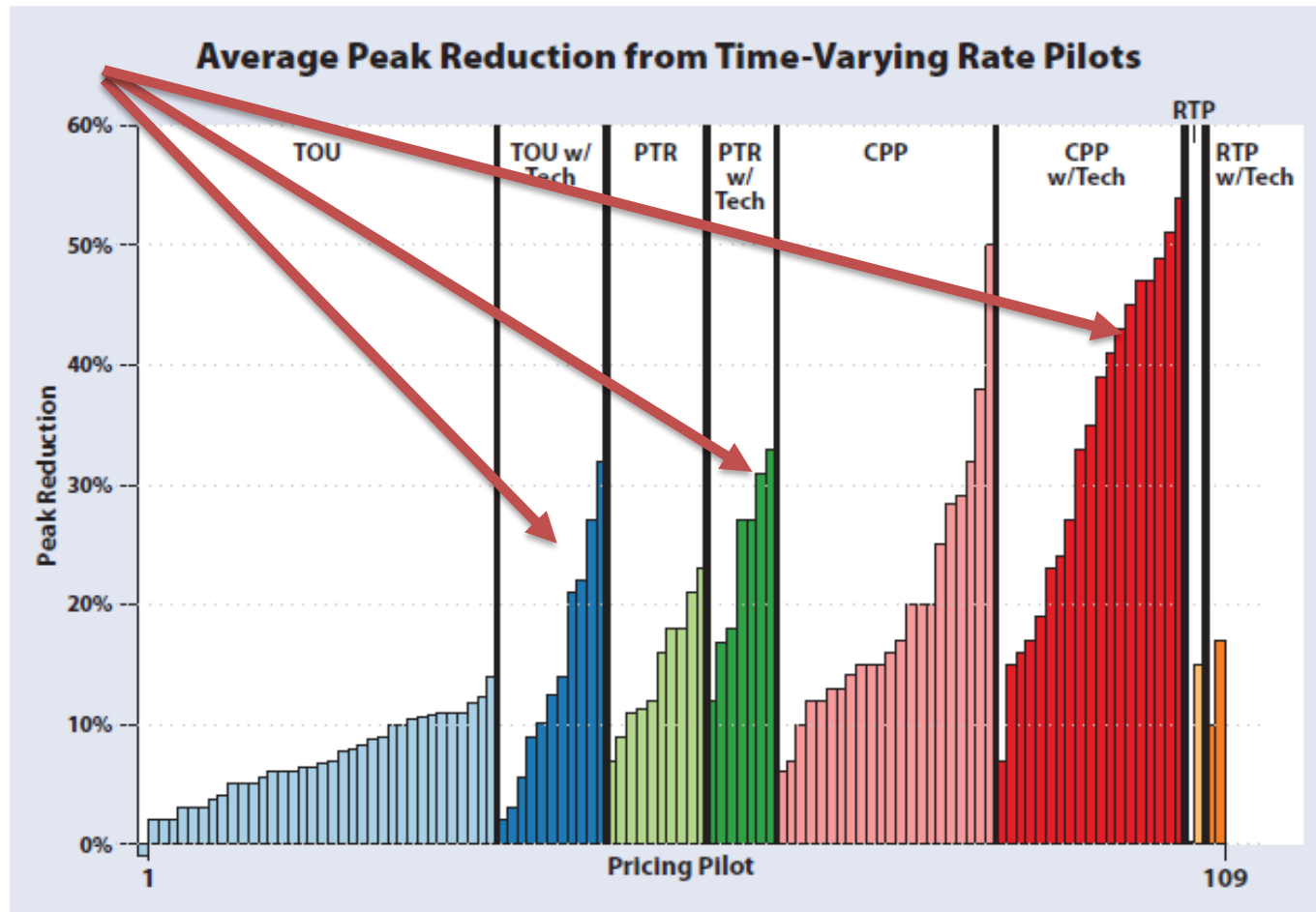
# Baltimore Gas and Electric PTR

<b>Customer Charge</b>	<b>\$/month</b>	<b>\$ 7.90</b>
<b>Distribution Charge</b>	<b>\$/kWh</b>	<b>\$ 0.035</b>
<b>Default Supply</b>	<b>\$/kWh</b>	<b>\$ 0.092</b>
<b>PTR Credit</b>	<b>\$/kWh</b>	<b>\$ 1.25</b>

# Customer Empowerment

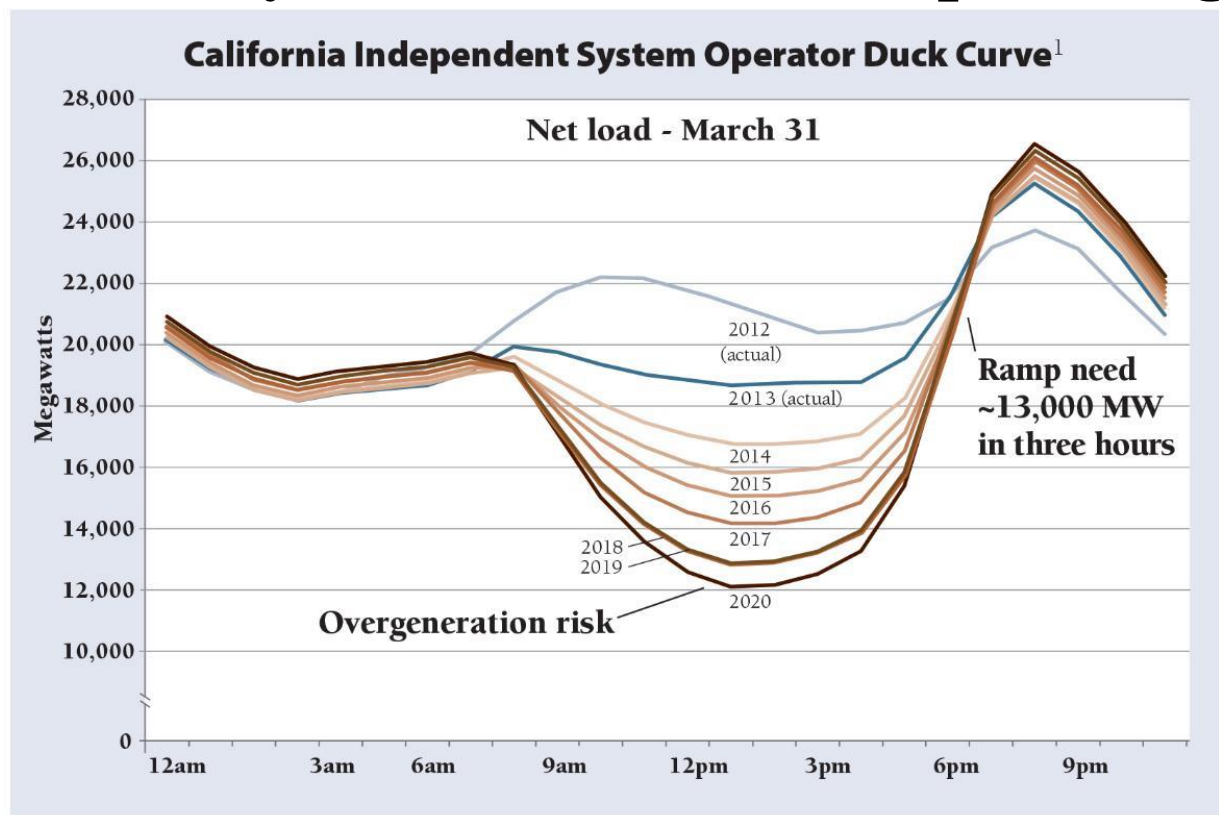
- Keep it simple!
- Print the rate on the bill, including all riders.
- Provide technology to curtail use “hands-free” for major loads
- Shadow billing / Bill Guarantee for first year.

# Technology Can Help



# Looking Ahead: Hawaii and California

Once installed solar passes about 25% of peak demand, the system “net” load shape changes.



# Hawaii: Solar @ 16% of Customers

**Table 3. HECO Companies' Net Energy Metering Program Capacity and Enrollment**

<b>Capacity (MW)</b>	<b>HECO</b>	<b>HELCO</b>	<b>MECO</b>
Installed or Approved	327.9	73.3	88.8
In the Queue	17.3	5.1	11.9
<b>Total</b>	<b>345.2</b>	<b>78.4</b>	<b>100.7</b>
 Total NEM Customers	 51,680	 11,549	 12,893
System Peak Load (MW)	1,165	188	191
 NEM % of All Customers	 17%	 14%	 18%
<b>NEM of System Peak</b>	<b>30%</b>	<b>42%</b>	<b>53%</b>

# Peak Load Impacts May Reach A Limit

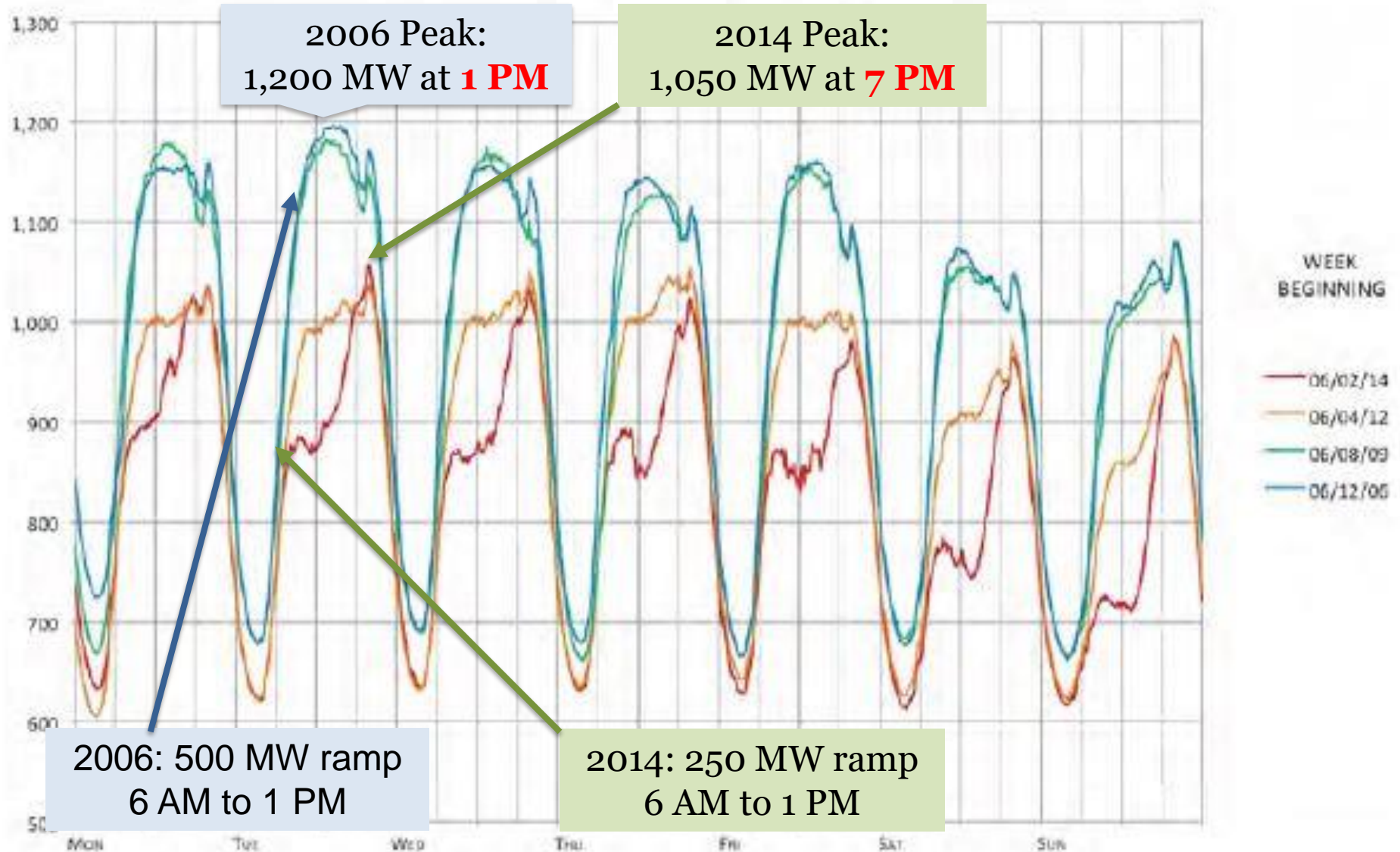


Figure I-7. O'ahu System Load Profiles, 2006–2014

Source: Hawaiian Electric Co

## Grid-Supply Rate (Hawaii)

Charges for all power received from grid	
Customer Charge	\$10.30
First 350 kWh	\$.234
Next 850 kWh	\$.246
Over 1,200 kWh	\$.265
Minimum bill:	\$25.00
Credit for all power delivered to grid	(\$.151)

**Any customer surplus credit at end of month is forfeited.**

# Summary

- Customers can, will, and do respond.
- TOU rate design is utility-specific
- Costs can be assigned based on multiple functions
- TOU is more effective at reducing peak demand than demand charges.
- TOU combined with inclining block rates = BOTH load-shifting AND kWh savings.
- Peak-Time Rebates are an option.

# Smart Rate Design

## Customer-Specific Charges

<b>Customer Charge</b>	<b>\$/Month</b>	<b>\$ 3.00</b>
<b>Transformer:</b>	<b>\$/kVA/Mo</b>	<b>\$ 1.00</b>

## Bi-Directional Energy Charges

<b>Off-Peak</b>	<b>\$/kWh</b>	<b>\$ 0.08</b>
<b>Mid-Peak</b>	<b>\$/kWh</b>	<b>\$ 0.12</b>
<b>On-Peak</b>	<b>\$/kWh</b>	<b>\$ 0.18</b>
<b>Critical Peak</b>	<b>\$/kWh</b>	<b>\$ 0.75</b>



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- Protect the environment
- Ensure system reliability
- Allocate system benefits fairly among all consumers

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