

# Energy Efficiency – the Regulator's View

Richard Cowart

China State Electricity Regulatory Commission

Jiangsu Provincial Delegation

Montpelier, VT - December 8, 2004



## *The Regulatory Assistance Project*

---

*50 State Street, Suite 3  
Montpelier, Vermont USA 05602  
Tel: 802.223.8199  
Fax: 802.223.8172*

*177 Water St.  
Gardiner, Maine USA 04345  
Tel: 207.582.1135  
Fax: 207.582.1176*

Website:  
<http://www.raponline.org>



# Why efficiency? A regulator's view

---

- New power plants & fuel *more expensive*
- Rapid load growth causes *reliability* problems
- Generation is a major source of *pollution*
- *Productivity* is the engine of growth – becoming more efficient improves the economy
- Lots of low-cost efficiency is *available*
- *Key point: the power system includes generation, wires, AND end use consumption*



# Efficiency is a power system resource

---

## ➤ Generation Benefits:

- ❖ Both capacity and energy savings
- ❖ Lowers fuel supply and fuel costs
- ❖ In real-time and through deferred investment
- ❖ Reduces required reserves

## ➤ Transmission & Distribution Benefits:

- ❖ Deferral of new investment
- ❖ Line loss reductions
- ❖ Improves reliability



# Vermont Law: efficiency is a power system resource

---

- "A least cost integrated plan ... is a plan for meeting the public's need for energy services...**at the lowest present value life cycle cost, including environmental and economic costs...**through a strategy combining investments and expenditures" on energy supply, transmission, distribution, *and energy efficiency programs.*
- (Vermont statutes, 30 VSA 218c)



# Efficiency lowers pollution costs

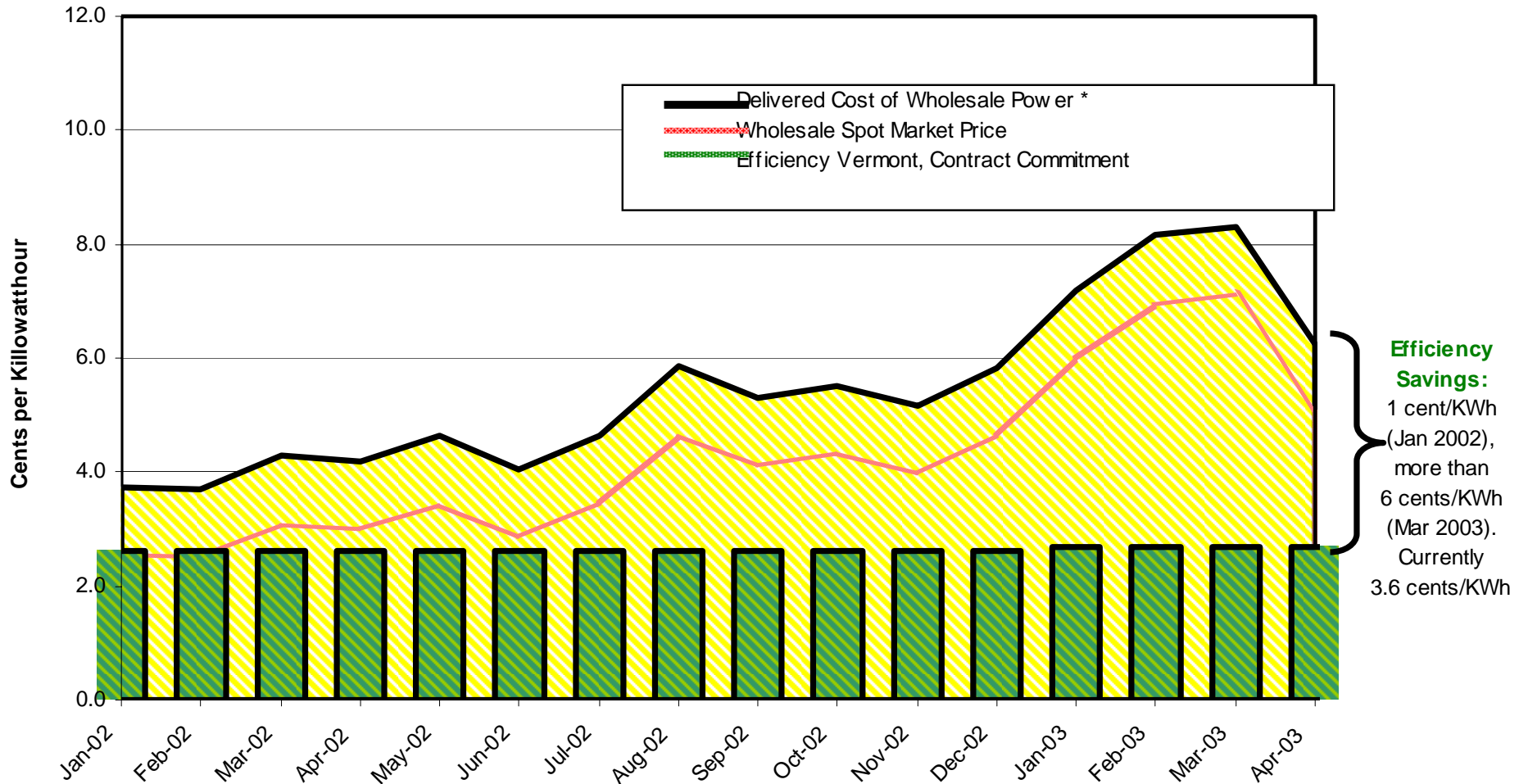
---

- No single industry has a larger environmental "footprint" than the electric industry
- In America, the electric industry contributes
- 67% of the SO<sub>x</sub> emissions
- 28% of the NO<sub>x</sub> emissions
- 36% of the CO<sub>2</sub> emissions
- 33% of the mercury emissions
- but only 2.5% of the gross national product

# Efficiency is cheaper

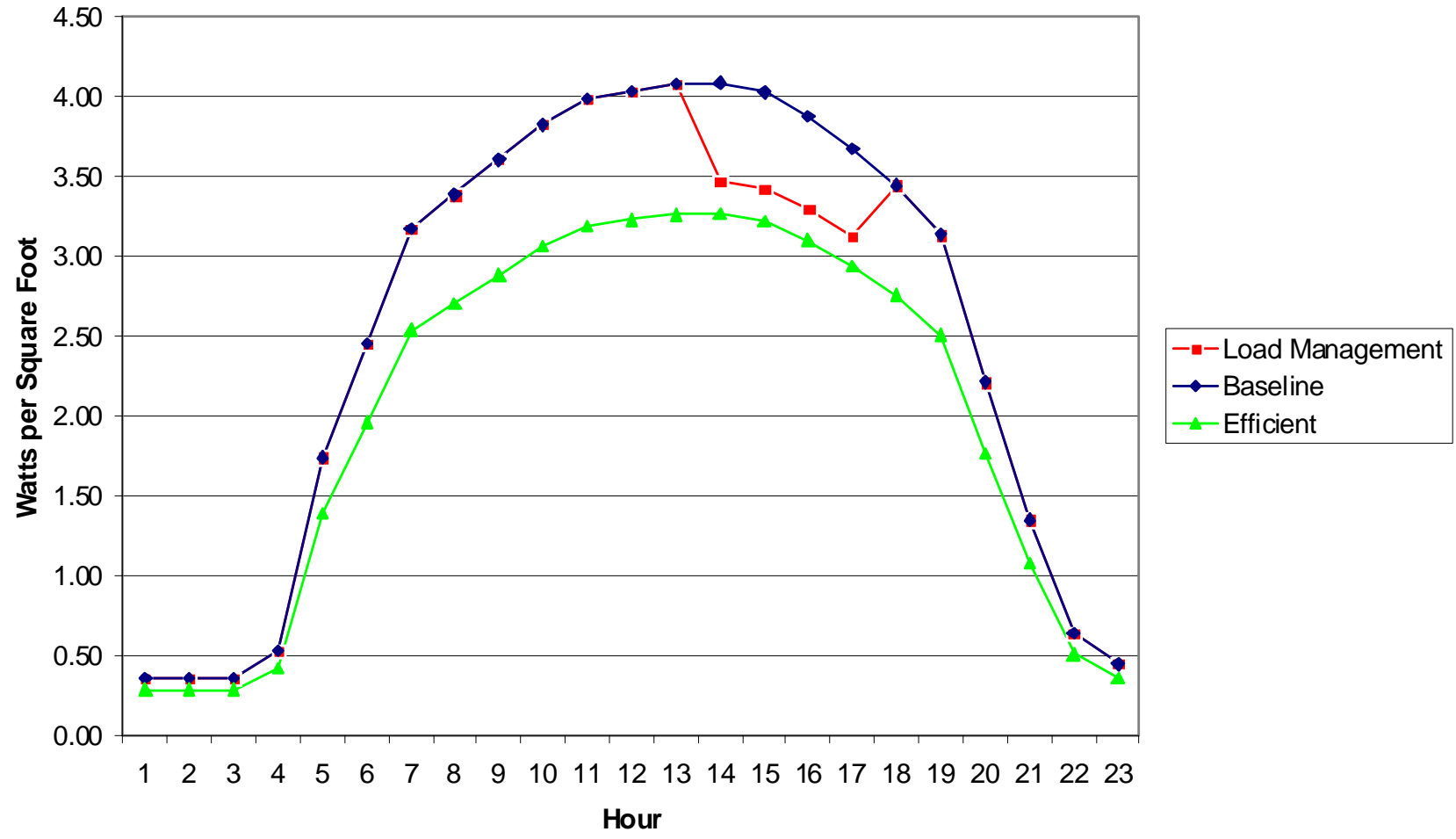
## Power Costs vs. Efficiency Vermont Costs for 2002 & 2003

NE-ISO Average Monthly Price



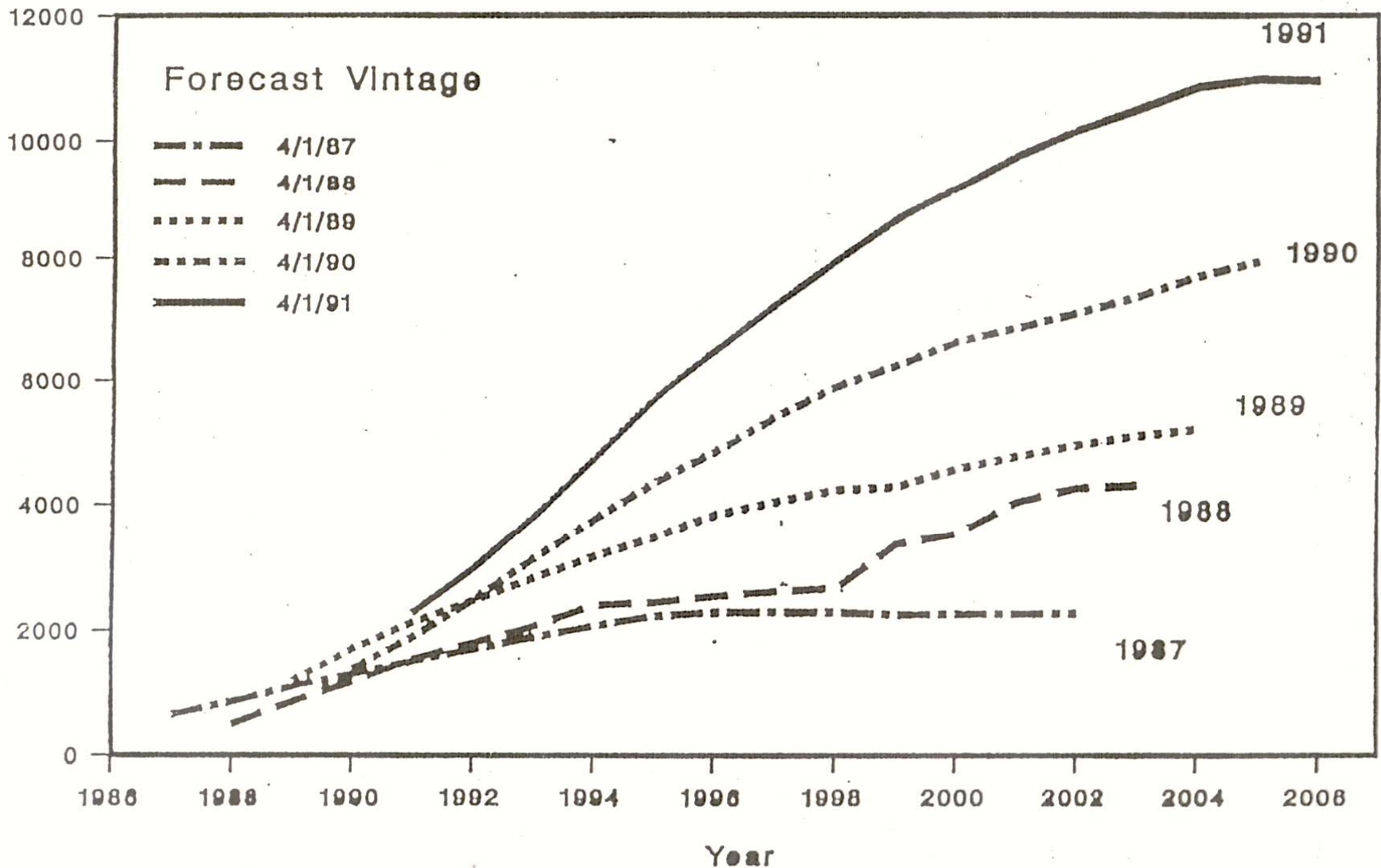
# Efficiency lowers peak loads, improves reliability

**Combined Commercial Cooling and Lighting Loadshape**  
**Baseline and Load Management Compared to Energy Efficiency**



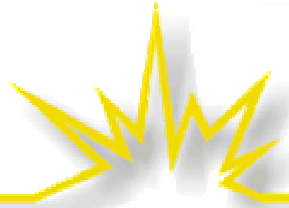
# A History of NEPLAN DSM Forecasts

## Annual Energy Impacts



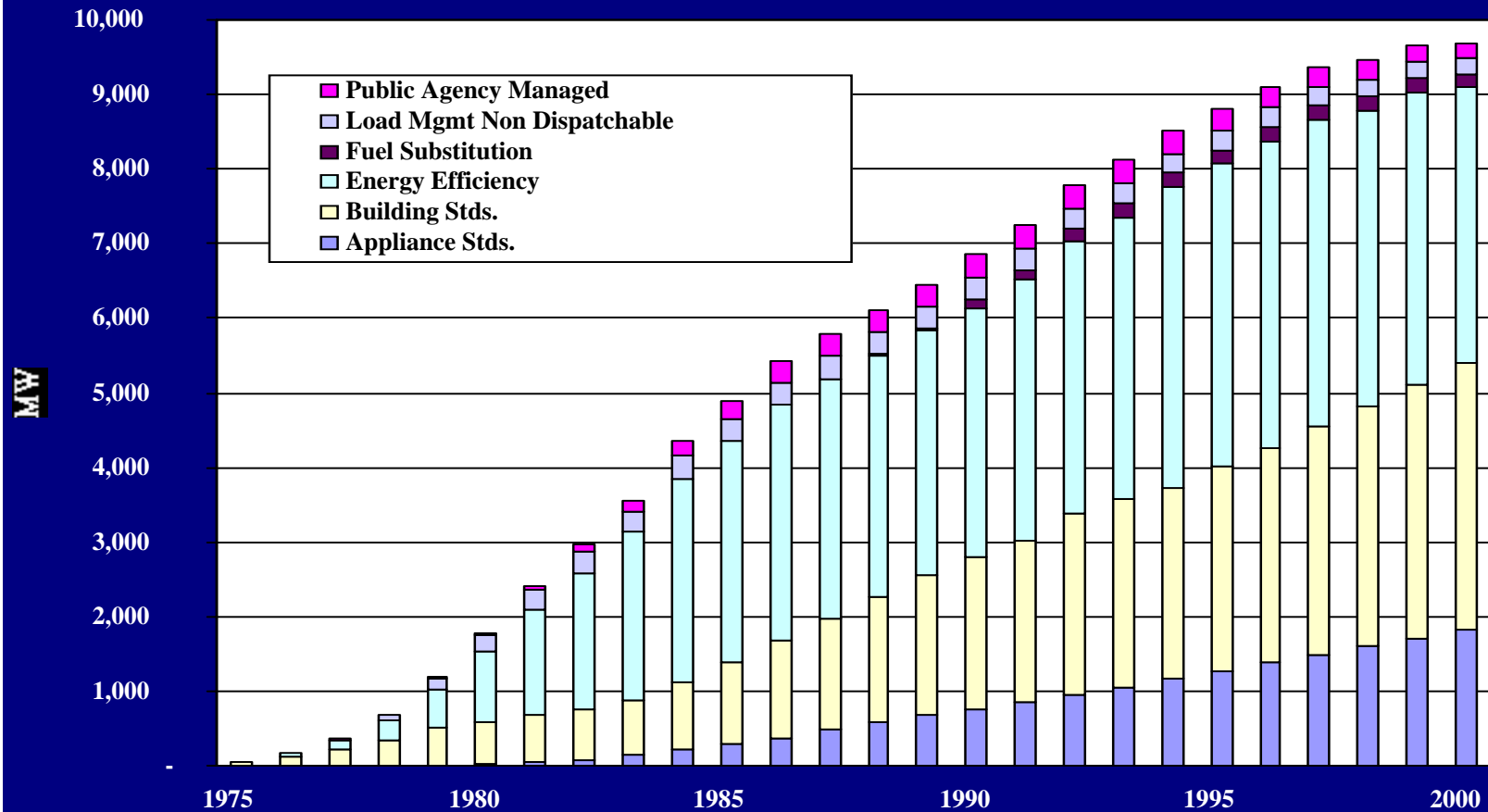


# The Large Efficiency Reservoir

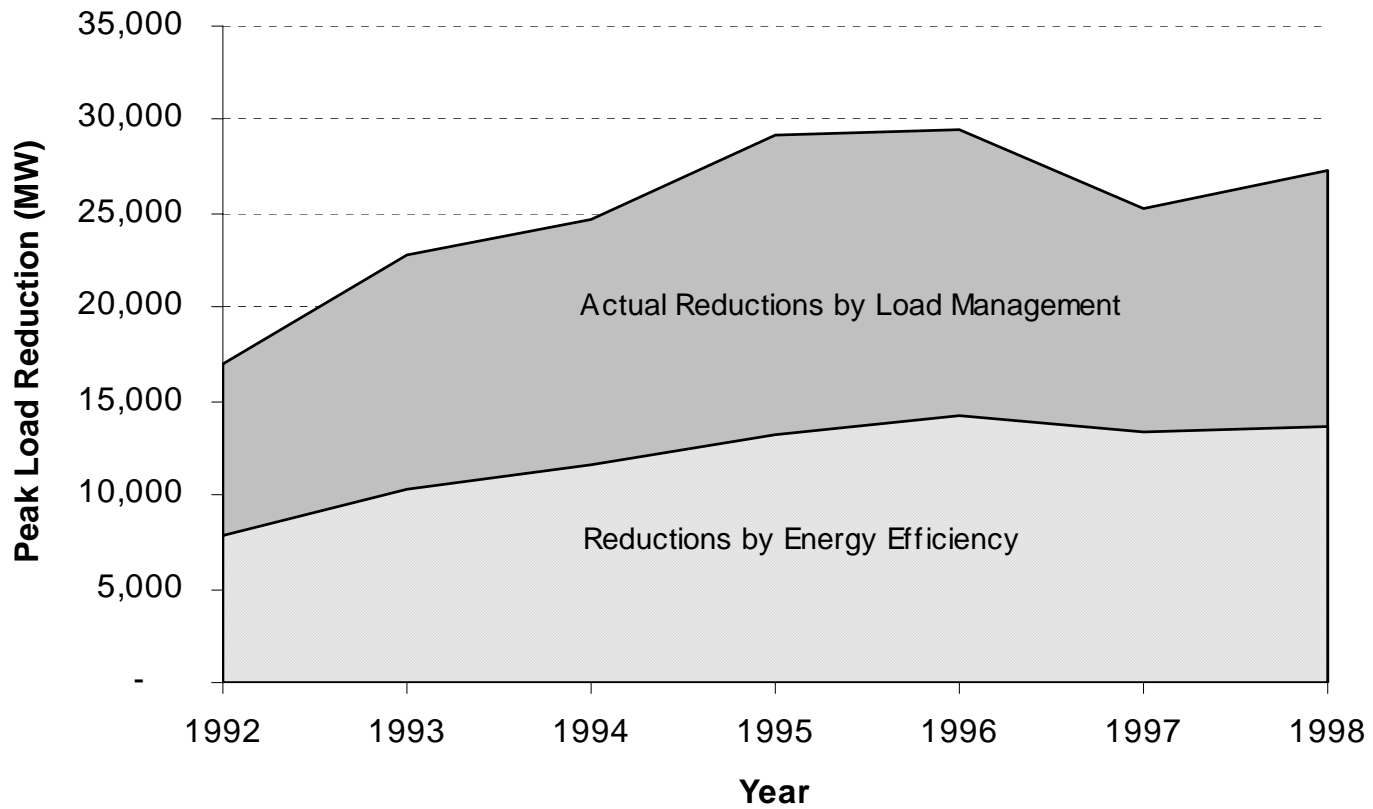


- **DOE “Five Labs” Study (1997)**
  - ❖ cost-effective DSM potential is 15% of total load by the end of this decade
- **ACEEE studies, summer 2000:**
  - ❖ At least 64,000 MW available cost-effectively by 2010 from just three programs:
    - ◆ Residential AC upgrades & repairs
    - ◆ Commercial HVAC equipment and tuneups
    - ◆ Commercial lighting design and upgrades
- **California, Summer 2001: 12% reduction**
  - ❖ “Crash” effort, many programs
- **New England 2003: EE and LM can meet 80% of load growth over next 15 years**

# Efficiency benefits grow over time (California example)



# US balances efficiency and load management





# Customer efficiency is a utility obligation

---

- Utility is a *public service* organization with a special monopoly status
- Consumers deserve least-cost, most reliable service possible
- “Market share” and “greater sales” are NOT excuses for raising power costs to the economy
- Utility knowledge and customer relationships give it a special role in efficiency services
- Pay for efficiency just like we pay for power plants, fuel, and transmission – in the utility bill



# Make Efficiency Profitable for Utilities

---

- Utilities have many fixed costs, and rates often exceed marginal production costs:
- Extra sales are profitable to utility
- In Vermont: each *saved kWh* can save customer \$.10, but cut \$.04 from utility profits
- Efficiency programs cutting sales by 5% can cut *profits* by 23%
- Needed: rate policies to make efficiency profitable to utilities