



RAP

Energy solutions
for a changing world

Electric Rate Design

Introductory Principles

Residential Rate Design

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Regulatory Assistance Project (RAP)

RAP is a global, non-profit team of experts focused on the long-term economic and environmental sustainability of the power sector.

We provide assistance to government officials on a broad range of energy and environmental issues.

Our Rate Design Experts



Jim Lazar, Senior Advisor



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Overview

- Rate Design “101” (today)
 - Overview of cost allocation
 - Current residential rate design
- Rate Design “201” (November 14)
 - In the weeds: Cost allocation and the transition from costs to rates
 - Time-varying and dynamic rates
 - Net-metering and alternatives

Housekeeping

Please send questions through the chat box.



The screenshot displays the GoToWebinar interface. At the top, there is a menu bar with 'File', 'View', and 'Help'. Below this, the 'Audio' section is expanded, showing options for 'Telephone' and 'Mic & Speakers', with 'Mic & Speakers' selected. A 'Sound Check' link is visible. Below the audio settings, there are two volume sliders. The 'Questions' section is also expanded, showing a 'Raise hand' button. Below the 'Questions' section, there is a text input field with the placeholder text '[Enter a question for staff]' and a 'Send' button. At the bottom of the interface, the text 'Test' and 'Webinar ID: 369-236-559' is displayed, along with the 'GoToWebinar' logo.

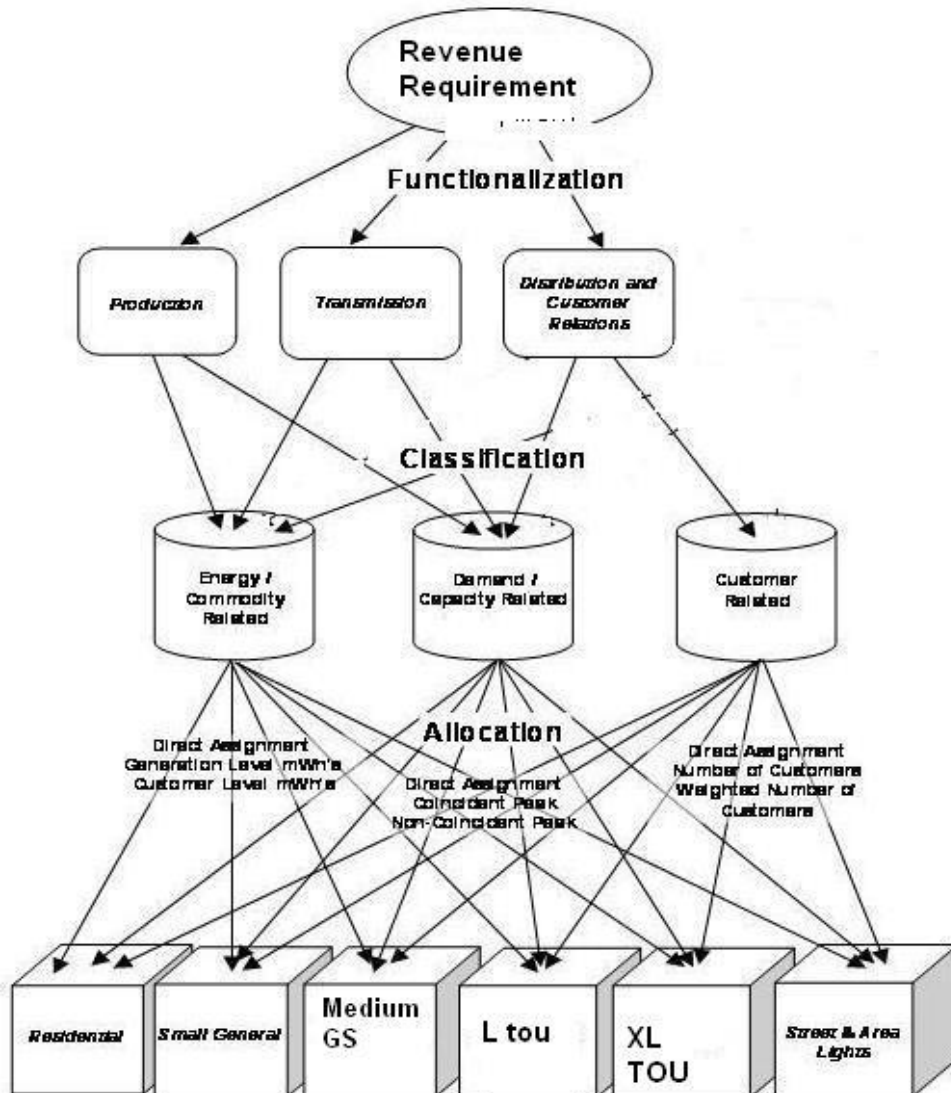
Dividing Up the Revenue Requirement

**Embedded
Cost Studies:
Looking Back**



**Marginal Cost
Studies:
Looking Forward**

Embedded Cost Study



Costs are **FUNCTIONALIZED** between Production, Transmission, and Distribution.

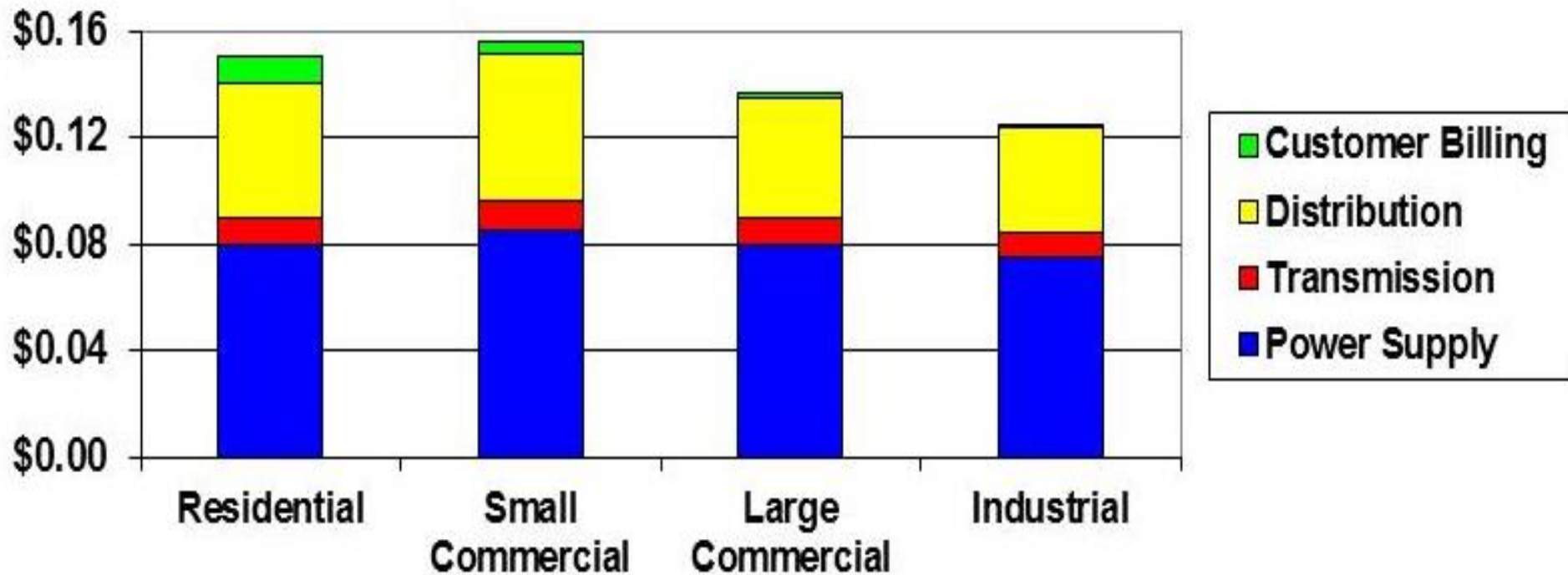
Costs are **CLASSIFIED** between Energy, Demand, and Customer related.

Costs are **ALLOCATED** between customer classes.

Classification Matters

- Generation and Distribution are the BIG cost categories.
- Demand-related costs fall heavily on residential/small commercial
- Customer-related costs fall heavily on residential/small commercial
- Interested: Come back for Rates 201

Approximate Components of Electric Rates



Basic Rate Design Terminology

- **Customer Charge:** A monthly charge that applies independent of consumption. Also called a Basic Charge, Standing Charge, Meter Charge.
- **Energy Charge:** A price per kWh; may be in more than one time period, or more than one block. May be seasonal, or time-varying.
- **Demand Charge:** A monthly fee based on the highest instantaneous usage rate (usually highest hour) during the month or year.

Residential Rate Types

From Simple to Complex

- **Declining Block:** Lower price for increase usage
- **Flat Rate:** Uniform rate per kWh for all usage
- **Inclining Block:** Higher price for increased usage
- **Seasonal:** Higher price in peak season
- **TOU:** Higher price for on-peak hours.
- **TOU with Inclining Block**
- **Critical Peak:** A TOU price that has a much higher price for a limited number of hours. [Requires AMI]
- **Real-Time Price (RTP):** A price that changes frequently with market conditions. [Requires AMI]

(Archaic) Residential Rate Declining Block Rate

Dayton Power and Light (Ohio)

| | |
|-----------------|--------------|
| Customer Charge | \$4.25/month |
| First 800 kWh | \$0.0707/kWh |
| Additional kWh | \$0.0585/kWh |

NOTE: Many rates shown have extensive riders that add significant costs to the base tariffs.

Declining Seasonal Block Rate

Mid-American (Iowa)

| | |
|-------------------------|---------------|
| Customer Charge | \$8.50/month |
| Summer | \$0.10575/kWh |
| Winter: First 1,000 kWh | \$0.08044/kWh |
| Winter: Over 1,000 kWh | \$0.04536/kWh |

Flat Rate

Indiana–Michigan Power (Indiana)

| | |
|-----------------|---------------|
| Customer Charge | \$7.30/month |
| Energy Charge | \$0.08634/kWh |

Unbundled Flat Rate (Typical in Restructured Regions)

Northwestern Utilities (Montana)

| | |
|-----------------|--------------|
| Customer Charge | \$5.25/month |
| Delivery Charge | \$0.0285/kWh |
| Power Charge | \$0.0645/kWh |

Flat Rate/Seasonal

Xcel Energy (Minnesota)

| | |
|-----------------|---------------|
| Customer Charge | \$ 8.00/month |
| Summer Energy | \$0.0867/kWh |
| Winter Energy | \$.0739/kWh |

Newfoundland Power

| | Summer | Winter |
|---------|--------------|--------------|
| Per kWh | \$0.0965/kWh | \$0.1190/kWh |

The Most Common Residential Rate Design: Inclining Block

- Goals include:
 - Allocation of low-cost resources
 - Recognition of load
 - Encouragement of conservation
 - Essential needs at affordable cost
 - Low-income benefits

Residential Inclining Block Rate

City of Palo Alto (California)

| | |
|-----------------|-------------|
| Customer Charge | None |
| First 300 kWh | \$0.096/kWh |
| Next 300 kWh | \$0.130/kWh |
| Over 600 kWh | \$0.174/kWh |

How an Inclining Block Rate Affects Most Consumption

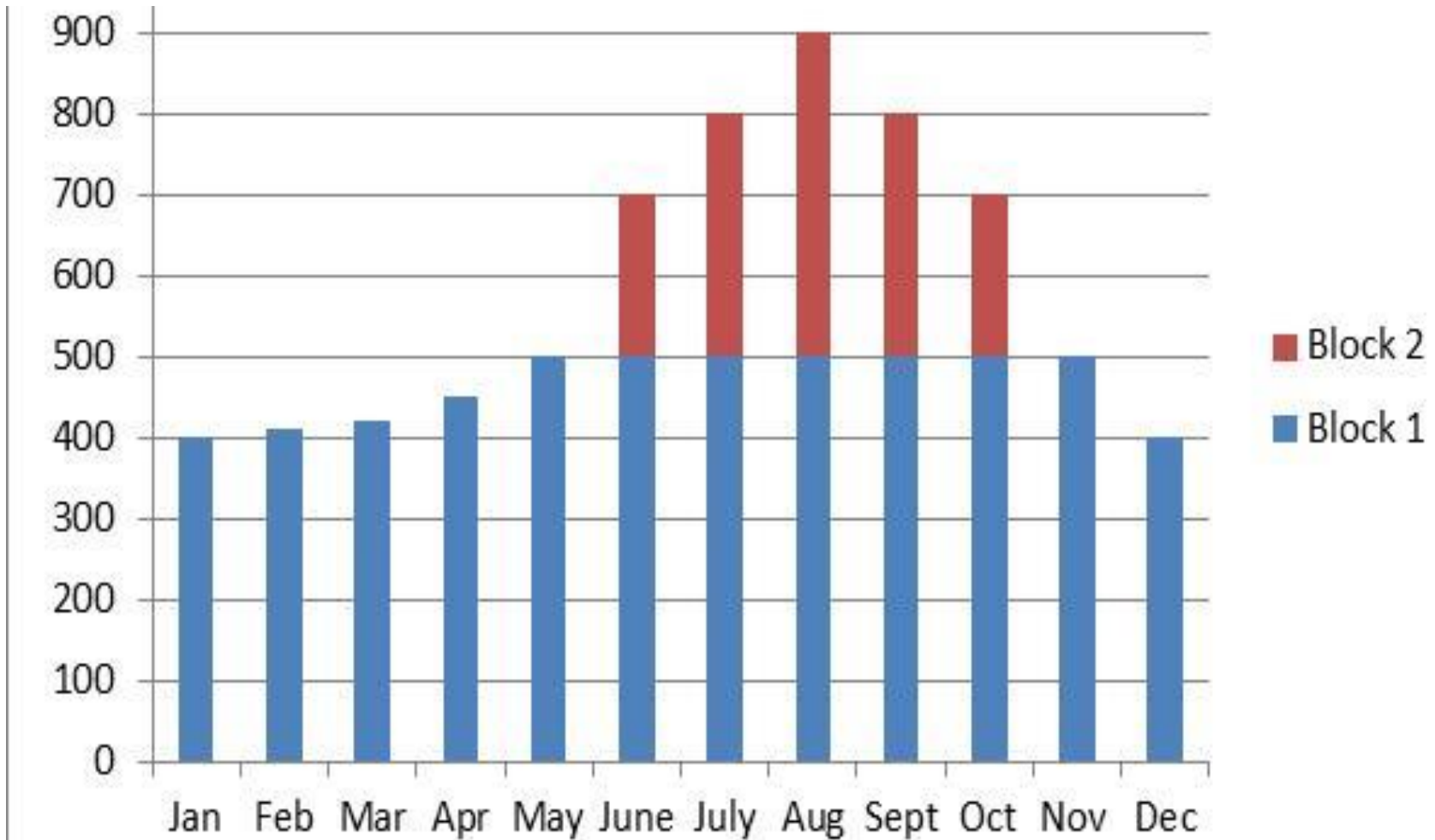
| Usage Block | % of Customers Whose Usage Ends In This Block | % of kWh Sales To Customers Whose Usage Ends in This Block | % of kWh Sales to Customers Whose Usage Exceeds This Block |
|-----------------------------------|---|--|--|
| 0 - 250 | 29% | 8% | 92% |
| 251 - 500 | 33% | 23% | 69% |
| 501 - 750 | 17% | 20% | 51% |
| 751 - 1,000 | 9% | 15% | 34% |
| >1,000 | 12% | 34% | |
| Average Monthly kWh Usage: | | | 526 |

Seasonal + Inclining Block

Arizona Public Service Company (Arizona) Optional TOU Available

| | Winter | Summer |
|-----------------|----------|----------|
| 0 – 400 kWh | \$0.0942 | \$0.0969 |
| 401 – 800 kWh | \$0.0942 | \$0.1382 |
| 801 – 3,000 kWh | \$0.0942 | \$0.1617 |
| Over 3,000 kWh | \$0.0942 | \$0.1726 |

An Inclining Block Rate CAN BE a Seasonal Rate



Time of Use (TOU) Rate

Georgia Power (Georgia)

| | |
|---|---------------|
| Customer Charge | \$10.00/month |
| On-Peak (2 – 7 PM, Mon-Fri, June – September) | \$0.2032/kWh |
| Off-Peak | \$0.0464/ kWh |

Plus \$0.04 fuel and other tariff riders.

TOU / Seasonal Rate

Tucson Electric (Arizona)

| | | |
|-----------------|---------------|--------------|
| Customer Charge | \$11.50/month | |
| | Summer | Winter |
| On-Peak | \$0.1175/kWh | \$0.0897/kWh |
| Off-Peak | \$0.0785/kWh | \$0.0689/kWh |

Fixed-Period TOU Rates With Inclining Block Design

Fixed-Period TOU with Inclining Block

| | |
|--------------------------------|--------------|
| Customer Charge | \$5.00/month |
| Off-Peak | \$0.10/kWh |
| On-Peak | \$0.20/kWh |
| Baseline Credit, First 500 kWh | (\$0.04)/kWh |

Rates 201: November 14

- Cost allocation principles and how they drive rate design
- Critical peak pricing
- Real-time pricing
- Net-metering and alternatives

Current Trend: Seeking Higher Customer Charges

Customer Charges: Largest U.S. Utilities

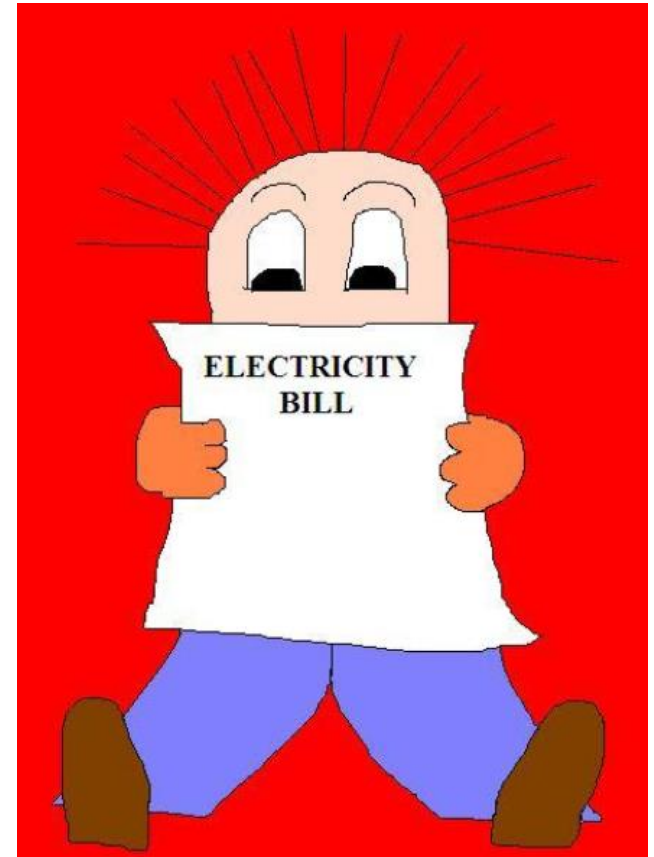
| | | |
|------------------------------|----|---------|
| Pacific Gas & Electric Co. | CA | None |
| So Cal Edison | CA | \$0.87 |
| Public Service of New Jersey | NJ | \$2.43 |
| Detroit Edison | MI | \$6.00 |
| Virginia Electric Power Co | VA | \$7.00 |
| Florida Power & Light Co | FL | \$7.24 |
| Georgia Power Co | GA | \$9.00 |
| Commonwealth Edison Co | IL | \$15.06 |
| Consolidated Edison | NY | \$15.76 |

**Madison Gas and
Electric Filing:
\$69/month**

These utilities serve one in six Americans.

Adverse Impacts of High Fixed Charges

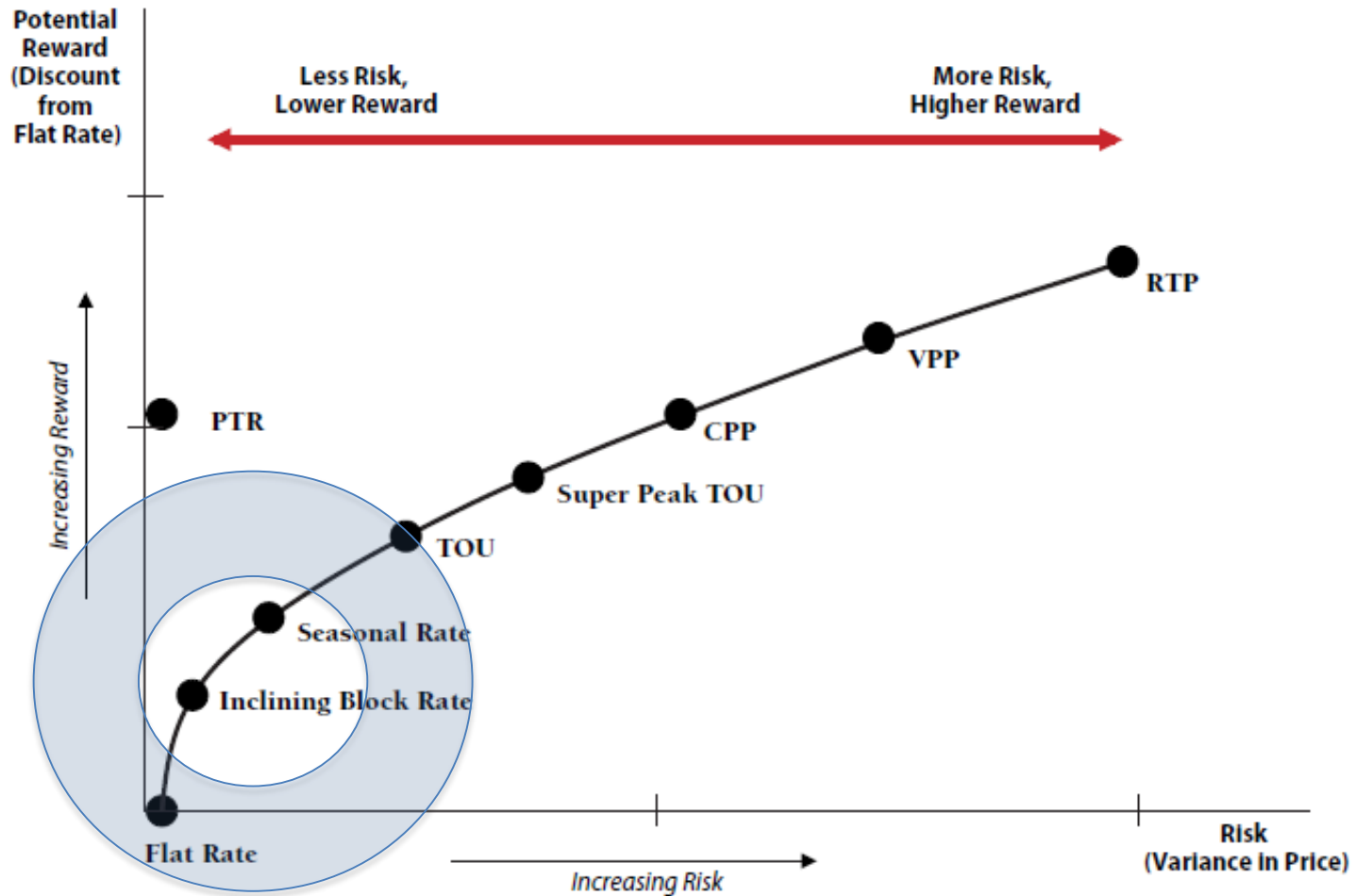
- Urban and apartment dwellers
- Low-income consumers
- Energy efficiency



Effect on Usage of Alternative Rate Designs

| | Flat Rate | Inclining Block Rate | High Customer Charge |
|---|------------------|-----------------------------|-----------------------------|
| Customer Charge | \$ - | \$ - | \$ 25.00 |
| First 250 kWh | \$ 0.15 | \$ 0.1160 | \$ 0.1025 |
| Over 250 kWh | \$ 0.15 | \$ 0.1740 | \$ 0.1025 |
| | | | |
| Usage Change With Elasticity of -0.2 | | -2.6% | +6.3% |

Peak Load Benefits of Different Residential Rate Designs



TOU and Inclining Block Rates Have Similar Peak Demand Effects

| TOU Rate | | Inclining Block Rate | |
|-----------------|---------------|----------------------|---------------|
| Customer Charge | \$5.00 | Customer Charge | \$5.00 |
| Off-Peak | \$0.08 | First 500 kWh | \$0.08 |
| On-Peak | \$0.15 | Additional kWh | \$0.15 |

- ~80% of usage in peak months is by customers using over 500 kWh/month
- **This IBR will achieve about 80% of the peak load benefits of this TOU rate.**

Bill Simplification

Which Pricing Approach is More Useful to You as a Consumer?

| | |
|---------------------------|----------------|
| Crude Oil | \$2.237 |
| Tanker to Refinery | \$0.114 |
| Refinery Capital | \$0.213 |
| Refinery Operating | \$0.235 |
| Product Pipeline | \$0.113 |
| Terminal Rack | \$0.023 |
| Truck to MiniMart | \$0.114 |
| Mini-Mart Profit | \$0.217 |
| State Taxes | \$0.349 |
| Federal Taxes | \$0.184 |



So Why Confuse Consumers?

| | | | | |
|------------------------------------|--|---------------------|--------------|------------------|
| Your Usage: | | 1,266 kWh | | |
| Base Rate | | Rate | Usage | Amount |
| First 500 kWh | | \$ 0.04000 | 500 | \$ 20.00 |
| Next 500 kWh | | \$ 0.06000 | 500 | \$ 30.00 |
| Over 1,000 kwh | | \$ 0.08000 | 266 | \$ 21.28 |
| Fuel Adjustment Charge | | \$ 0.03456 | 1,266 | \$ 43.75 |
| Infrastructure Tracker | | \$ 0.00789 | 1,266 | \$ 9.99 |
| Decoupling Adjustment | | \$ (0.00057) | 1,266 | \$ (0.72) |
| Conservation Program Charge | | \$ 0.00123 | 1,266 | \$ 1.56 |
| Nuclear Decommissioning | | \$ 0.00037 | 1,266 | \$ 0.47 |
| Subtotal: | | | | \$126.33 |
| State Tax | | | 5% | \$ 6.32 |
| City Tax | | | 6% | \$ 7.96 |
| Total Due | | | | \$140.60 |

When This is What It Really Means

| EFFECTIVE RATE INCLUDING ALL ADJUSTMENTS | | | | |
|--|--|------------|-----|-----------------|
| First 500 kWh | | \$ 0.09291 | 500 | \$ 46.46 |
| Next 500 kWh | | \$ 0.11517 | 500 | \$ 57.59 |
| Over 1,000 kwh | | \$ 0.13743 | 266 | \$ 36.56 |
| | | | | |
| Total Due: | | | | \$140.60 |

**If you want customers to
respond to the rate,
simplify the bill**

New Frontiers in Rate Design

DERs impact traditional rate designs:

- Utility concerns about recovering revenues
- Policymakers and DER customers want economic rates and incentives to continue to engage in DER
- Consumer advocates concerned about the impact on non-DER customers

Questions?

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Key Themes For Modern Rate Design

- Focus on long-run costs, as these drive investment in efficiency and load management equipment.
- Recover costs in usage sensitive elements of the rate design.
- Manage utility revenue stability concerns separately.

RAP Publications on Rate Design

- Charging for Distribution Utility Services: Issues in Rate Design
- Revenue Regulation and Decoupling
- Rate Structures for Customers with Onsite Generation
- Pricing Do's and Don'ts
- Standby Rates for Customer-Sited Resources
- Time-Varying and Dynamic Rate Design
- Rate Design Where AMI Has Not Been Fully Deployed
- Designing Distributed Generation Tariffs Well

RAP Publications on Rate Design in 2015

- Rate Design for the Utility of the Future
- MADRI Partial Service Tariffs
- Designing Standby Tariffs

About RAP

The Regulatory Assistance Project (RAP) is a global, non-profit team of experts that focuses on the long-term economic and environmental sustainability of the power and natural gas sectors. RAP has deep expertise in regulatory and market policies that:

- Promote economic efficiency
- Protect the environment
- Ensure system reliability
- Allocate system benefits fairly among all consumers

Learn more about RAP at www.raonline.org

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