

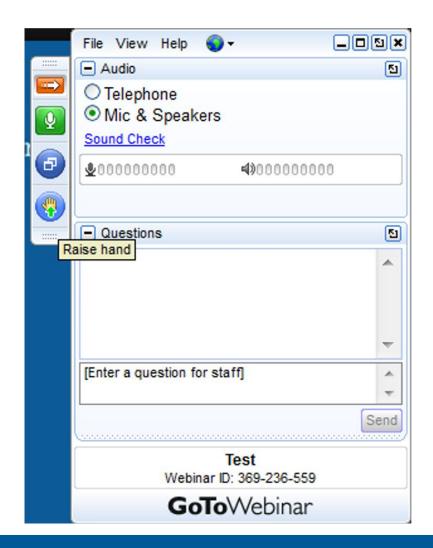
# Demand Charges: Pathway or Detour?

RAP Webinar
December 10, 2015

Jim Lazar, RAP Sean Swe, Burbank Water and Power

#### Housekeeping

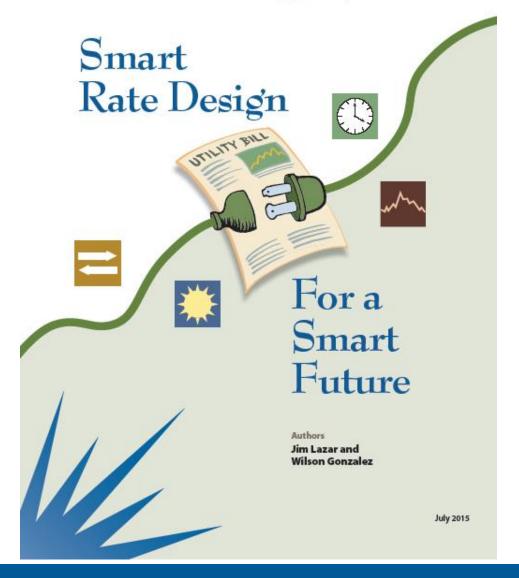
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#### **Topics**

- What is a Demand Charge?
- Coincident and Non-Coincident Peak Demand
- Diversity
- Special Issues With Residential Demand Charges
- Burbank Experience: Service Size Charge





#### What is a Demand Charge?

A monthly charge imposed based on the customer's highest usage during the month or portion of the month.

- Applied to kW (or kVA)
- Typically based on the highest 1-hour usage or the highest 15 minutes of usage during the month.

#### Terminology

**kW: Kilowatt -** Usage at the rate of 1,000 watts of electricity

**CP: Coincident Peak -** Usage at the time of the system peak demand

NCP: Non-Coincident Peak - Highest usage by the customer at any time during the month

#### Terminology

**Load Factor:** The ratio of average usage over a period to peak period usage during that same period.

**Ratchet:** Year-round demand charge based on highest usage during the year (or the peak season).

### Typical Large Commercial Rate Non-Coincident Peak Demand Charge

#### **Basic Tariff For Large Commercial Customer**

Rate Element	Price	
Customer Charge \$/month	\$20.00	
Demand Charge \$/kW/month	\$10.00	
Energy Charge \$/kWh	\$0.08	

# Illustrative **Coincident Peak**Demand Charge Rate

			Su	mmer	Wi	nter
<b>Customer Charge</b>		\$	10.00	\$	10.00	
Demand: 4 PM - 8 PM						
\$/kV	<i> </i>		\$	10.00	\$	-
Energy Charge:		\$	0.08	\$	0.08	

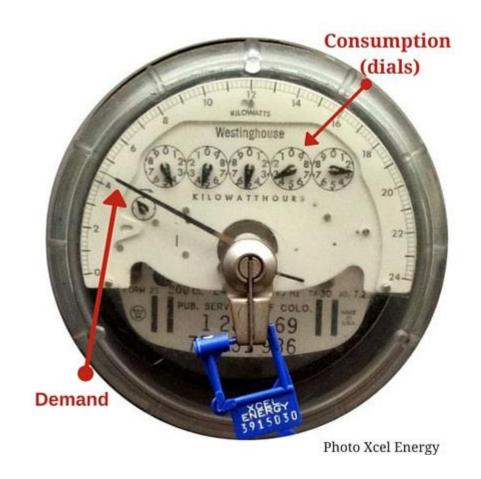
### Calculation of a Demand Charge

		All Distribution Capacity		nsformers, vices Only
Capital Costs		\$	100,000	\$ 10,000
O&M Expense		\$	35,000	\$ 5,000
Total		\$	135,000	\$ 15,000
Sum of Annual				
<b>Customer Billing</b>				
Demands			15,000	15,000
Demand Charge	\$/kW	\$	9.00	\$ 1.00

#### Demand Charges: History

Commercial demand charges were devised when we could not do interval metering.

Customer maximum demand was a proxy for contribution to peak.



#### Demand Charges: History



The idea was to recover "capacity" costs through a "capacity" charge.

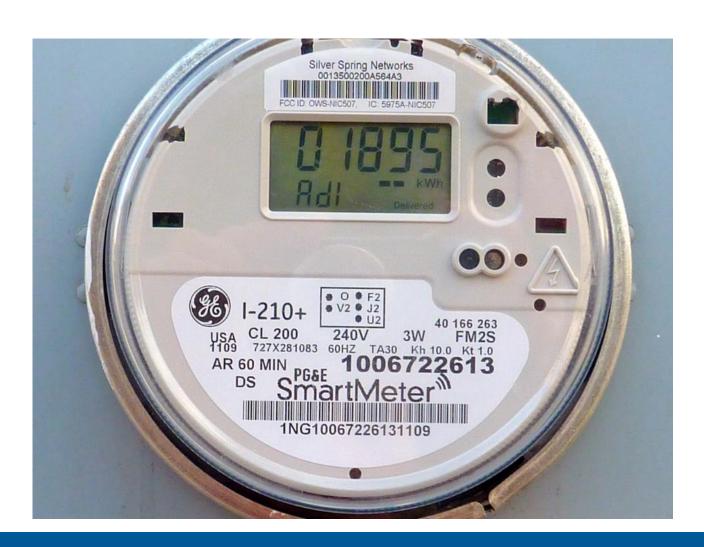
When all power sources had about the same cost, this was a reasonable way to assign capacity-related costs.

#### We Do Things Differently Now

**Baseload Thermal** Baseload Renewable Intermediate Thermal **Peaking Thermal** Variable Renewable Demand Response **Central Batteries Distributed Batteries** 

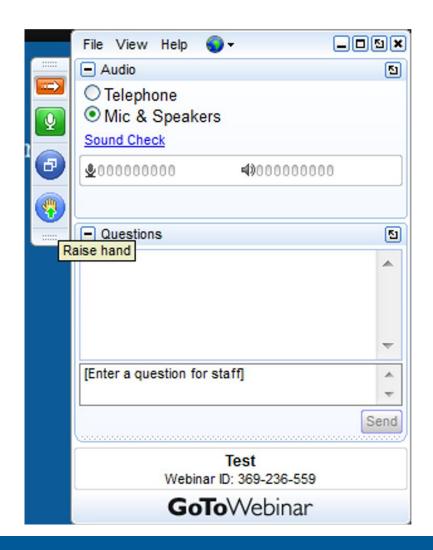


#### We Can Do Better Now



#### Clarifying Questions?

Please send questions through the Questions pane.



# Black Hills Power and Light NCP Residential Demand Charge Rate

<b>Customer Charge</b>	\$/month	\$ 13.00
Demand Charge	\$/kW NCP	\$ 8.10
<b>Energy Charge</b>	\$/kWh	\$ 0.0591

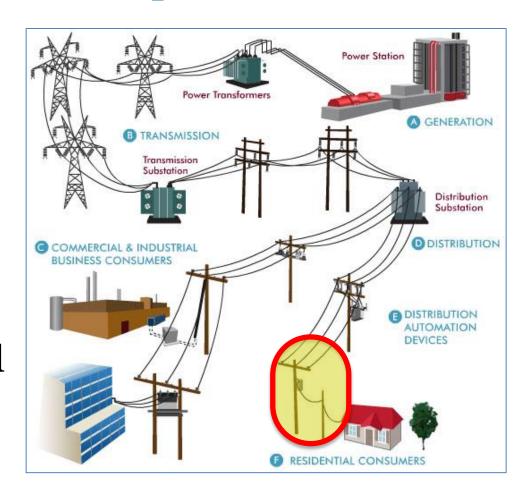
# Example Residential NCP Demand Charge Rate: Georgia Power

		Summer		Wi	nter
Customer Charge		\$	10.00	\$	10.00
Demand Charge:		\$	6.53	\$	6.53
Energy Charge:					
	On-Peak:	\$	0.135	\$	0.129
	Off-Peak	\$	0.049	\$	0.042

#### The Basic Issue: Very Few Costs Are Related To Customer-Specific Demand

Most of the distribution system is shared, and sized to the group **coincident** demand.

Only the connection to the system is sized based on customer **noncoincident** demand.

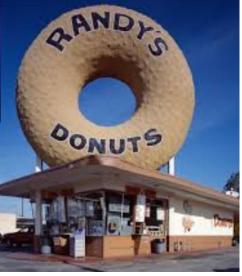


# Lower Load-Factor Customers Can Share Capacity

- Morning loads
- Evening loads
- 24/7 loads
- Both CP and NCP rates unfair to shared demand customers.







#### High School Stadium Lighting: The Caricature of the Problem

**CP:** None

**NCP:** 1%

Load

Factor



## Demand Charges Shift Costs to Occasional Users

With \$10/kW Demand Charge:

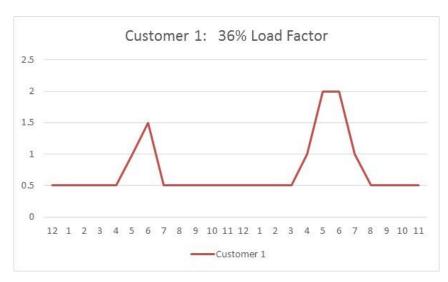
Use 5 kW for **1 hour** in month: \$50

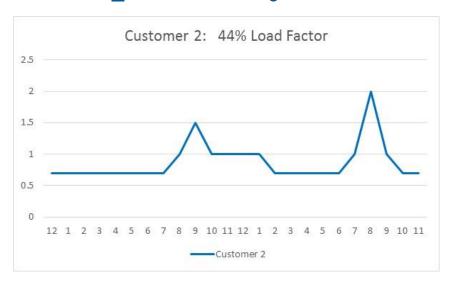
Use 5 kW for 720 hours in month: \$50

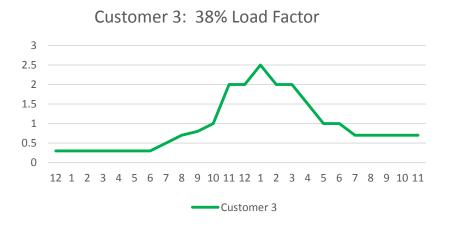
#### Residential Diversity Issues

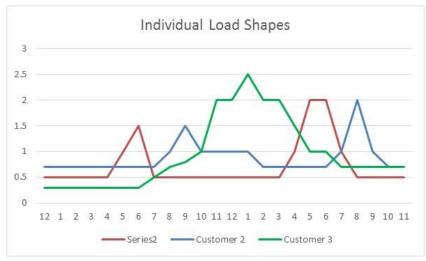
- Early and late risers
- Early and late returners
- Customer peaks ≠ system peaks
- Apartments
  - Few people / meter
  - Many customers / transformer
  - Electric water heaters common
  - Utility sees only the combined load

#### Individual Load Shapes Vary

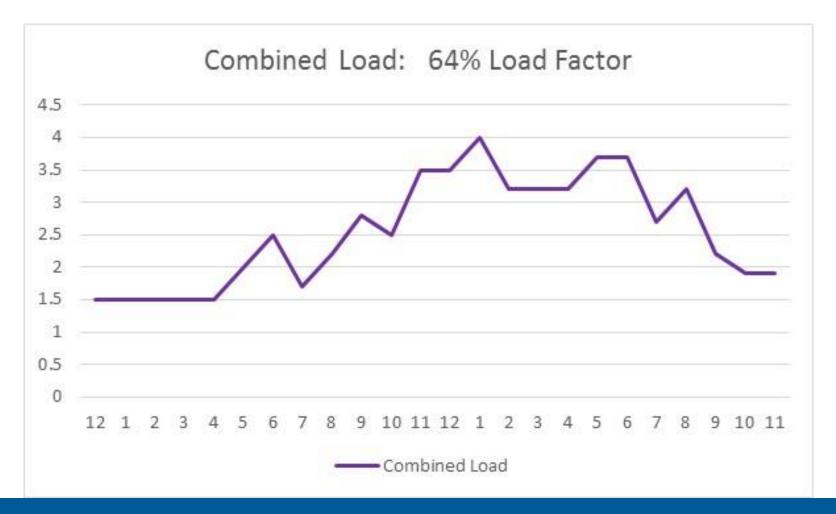




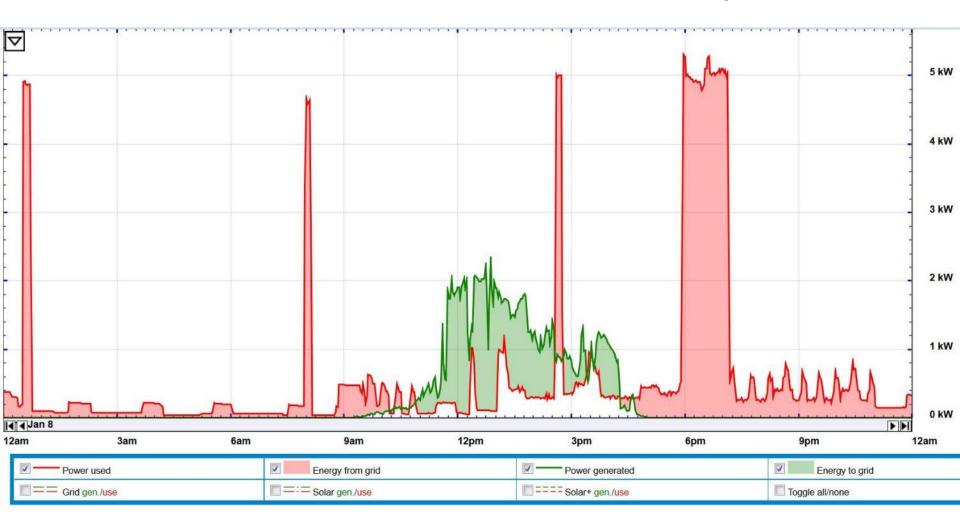




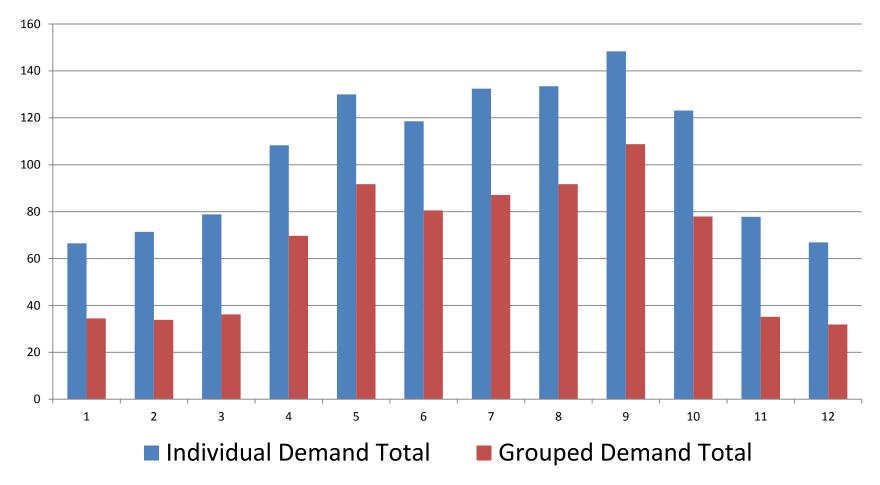
### The Utility Sees the **Combined** Load of Multiple Customers With Different Shapes



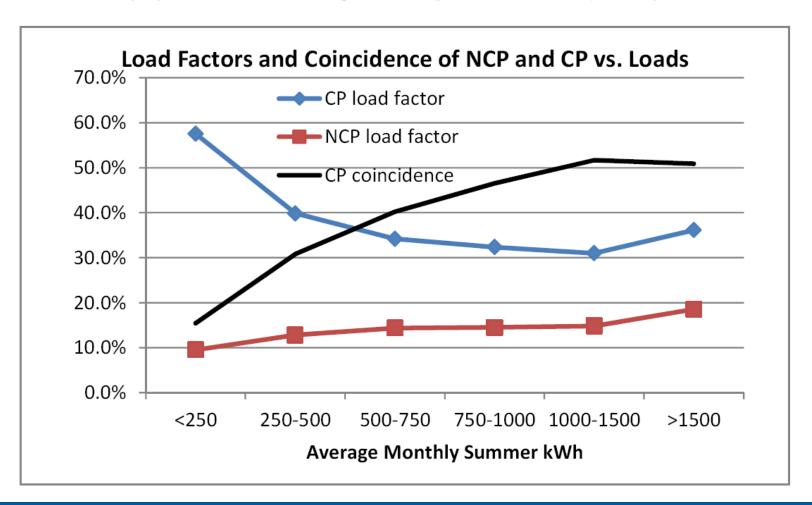
#### Electric Water Heat: A Thorny Issue



### Lots of Diversity at the Transformer 26-Unit Apartment Complex, L.A. Area

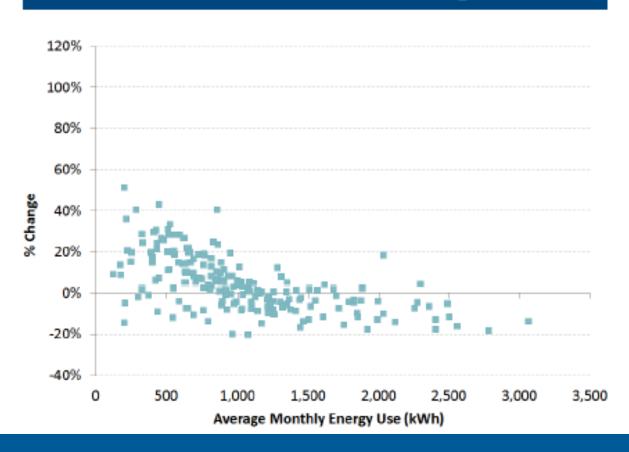


#### Small Users Are Losers Southern California Edison



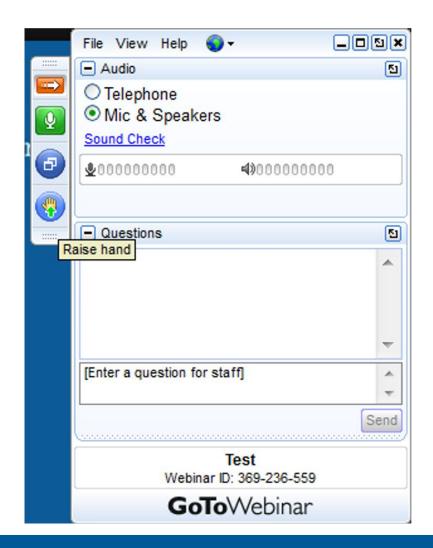
# Small Users are Losers (Ryan Hledik, Brattle)

#### With New Demand Charge



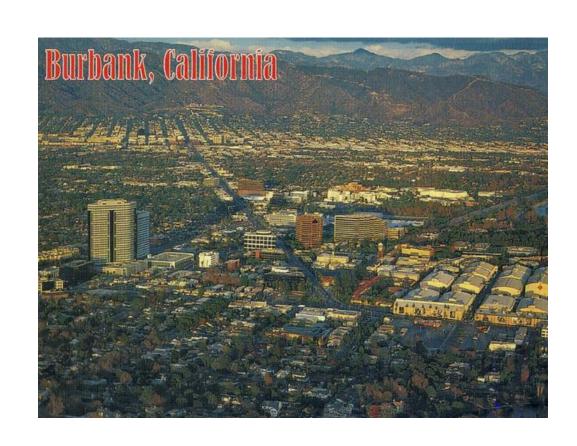
#### Clarifying Questions?

Please send questions through the Questions pane.



#### Burbank Water and Power Residential Rate Design

- 45,000 customers
- 300 MW peak
- Employment Center
- Residential is 25% of load
- Smart meters citywide
- Most Commercial have TOU rates
- Residential TOU
   planned by 2018/19



#### **Evaluating Residential Demand Charge**

- Completed cost of service study in 2013;
- Demand charges for commercial above 20kW
- Evaluated recovering customer-specific distribution costs with
  - Measured demand charge
  - Fixed monthly charge
  - Service size charge
- Service size charge prevailed
  - Easier to explain
  - Easier to administer
  - More equitable than one-size-fits-all

#### **Burbank: Service Size Definitions**

**Small:** Service location with two (2) or more meters per service drop; typically multi-family residential

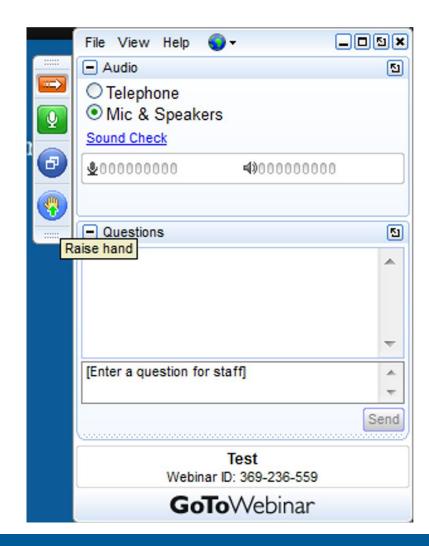
**Medium:** Service location with one (1) meter per service drop; typically single family residential

**Large:** Service with panel size greater than 200A; typically large single-family with central AC and swimming pool

#### **Burbank Residential Rate**

Rate Element		Amount
<b>Customer Charge</b>	\$/month	\$7.11
<b>Service Size Charge</b>	\$/month	
Small	Most multifamily	\$1.40
Medium	Most single family	\$2.80
Large	<b>Over 400 Amp Panel</b>	\$8.40
First 300 kWh	\$/kWh	<b>\$.1153</b>
Over 300 kWh	\$/kWh	<b>\$.1672</b>

#### Clarifying Questions?



### Garfield and Lovejoy Principles

Public Utility Economics: 1964

- All customers should contribute to capacity costs;
- On-Peak customers should pay the most;
- Customers using capacity more hours should pay more than those using it fewer hours.

Garfield and Lovejoy Criteria	CP Demand Charge	NCP Demand Charge	TOU Energy Charge
Carriera aria Eovejoy Criteria	Onar ge	Ondi ge	- Ondinge
All customers should contribute to the recovery of capacity costs	N	Υ	Υ
The longer the period of time that customers pre-empt the use of capacity, the more they should pay for the	N.		V
use of that capacity	N	N	Y
Any service making exclusive use of capacity should be assigned 100% of the relevant cost;	Y	N	Y
The allocation of capacity costs should change gradually with changes in the pattern of usage;	N	N	Y
Allocation of costs to one class should not be affected			
by how remaining costs are allocated to other classes;	N	N	Y
More demand costs should be allocated to usage on- peak than off-peak;	Y	N	Y
Interruptible service should be allocated less capacity costs, but still contribute something;	Y	N	Υ

#### Principles for Modern Rate Design

**Universal Service:** A customer should be able to connect to the grid for no more than the cost of connecting to the grid.

**Time-Varying:** Customers should pay for grid services and power supply in proportion to how much they use and when they use it.

**Fair Compensation:** Customers supplying power to the grid should be compensated fairly for the value of the power they supply.

### A Simple Cost-Based Rate Design

<b>Customer-Specific Charges</b>						
Customer Charge \$/Month \$ 3.00						
Transformer:	\$/kVA/Mo	\$	1.00			

Bi-Directional Energy Charges					
Off-Peak	\$/kWh	\$ 0.08			
Mid-Peak	\$/kWh	\$ 0.12			
On-Peak	\$/kWh	\$ 0.18			
Critical Peak	\$/kWh	\$ 0.75			

#### A Cost-Based Residential Demand Charge Rate EdF (France) Base Rate

Typical Dwelling Units	Contract power-rating (kVA)	Subscription Including Tax \$/month		Including Tax		Including Tax \$/month		Price per Vh incl. tax \$/kWh	m \$	ncre- nental /kW / lonth
Apartments	3	\$	4.76	\$ 0.154						
	6	\$	7.73	\$ 0.154	\$	0.99				
Small SF Home	9	\$	10.24	\$ 0.154	\$	0.84				
	12	\$	15.75	\$ 0.154	\$	1.84				
	15	\$	18.07	\$ 0.154	\$	0.77				
Large SF Home	18	\$	20.78	\$ 0.154	\$	0.90				
	24	\$	44.24	\$ 0.154	\$	3.91				
	30	\$	54.67	\$ 0.154	\$	1.74				
	36	\$	63.32	\$ 0.154	\$	1.44				

### Summary: Issues with Residential Demand Charges

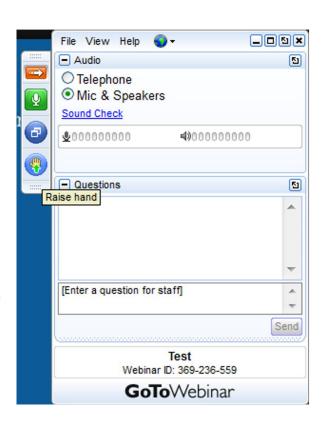
- Very high diversity, especially among small users
- Very poor customer understanding
- Shifts costs from larger users with higher coincident peaks to smaller users with lower coincident peaks
- Reduces per-kWh cost, so makes EE and RE options comparison more difficult

# Essential Elements for Residential Demand Charges

- **Small**: Cover only customer-specific distribution capacity Services and Transformers
- **Multi-Hour:** Based on *average* of several hours of demand
- **BUT:** Recovering *system* capacity costs through a TOU rate is more equitable and MUCH easier to explain.

### Questions?

Please send questions through the Questions pane



#### **About RAP**

The Regulatory Assistance Project (RAP) is a global, non-profit team of experts that focuses on the long-term economic and environmental sustainability of the power and natural gas sectors. RAP has deep expertise in regulatory and market policies that:

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- Ensure system reliability
- Allocate system benefits fairly among all consumers

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